

TOWN OF PEPPERELL, MASSACHUSETTS

Financial Statements

June 30, 2018

(With Accountants' Report Thereon)

Giusti, Hingston and Company
Certified Public Accountants

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Town of Pepperell, Massachusetts
FINANCIAL STATEMENTS
 For the Year Ended June 30, 2018
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INDEPENDENT AUDITORS' REPORT

Board of Selectmen
Town of Pepperell
1 Main Street
Pepperell, MA 01463

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Pepperell, Massachusetts as of and for the year ended June 30, 2018 and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence, about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Pepperell, Massachusetts as of June 30, 2018 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary statement, the retirement system schedules and the other post employment benefit schedules listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our reported dated December 8, 2018, on our consideration of the Town of Pepperell's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Pepperell's internal control over financial reporting and compliance.

Giusti, Hingston and Company

Giusti, Hingston and Company
Certified Public Accountants
Georgetown, Massachusetts
December 8, 2018

**Town of Pepperell, Massachusetts
Management's Discussion and Analysis
Required Supplementary Information
June 30, 2018**

As management of the Town of Pepperell, Massachusetts, we offer readers of these financial statements this narrative overview and analysis of the financial activities of the Town of Pepperell, Massachusetts for the fiscal year ended June 30, 2018.

Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Pepperell, Massachusetts's June 30, 2018 basic financial statements. The Town of Pepperell, Massachusetts's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Financial Highlights

The assets and deferred outflows of the Town of Pepperell, Massachusetts exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$18,383,196 (net position). The government's total net position decreased by (\$1,690,703). The governmental activities decreased by (\$1,413,231). The business-type activities decreased by (\$277,472). The reason the net position decreased so much during the current fiscal year relates to the increase in the Town's Net Pension Liability and the increase in the OPEB liability. The details relating to these two items can be seen in the Notes to the Financial Statements.

The total revenues (including special items) for fiscal year 2018 was \$30,243,029, of which \$25,856,035 was from governmental activities, and \$4,386,994 from business-type activities.

The total cost of all Town services for fiscal year 2018 was \$31,928,576, of which \$27,514,092 was for governmental services, and \$4,414,484 of which was for business-type activities.

At the end of the current fiscal year, unassigned fund balance for the general fund was \$2,146,244 or 8% of total general fund expenditures.

The Town of Pepperell, Massachusetts's total long term debt decreased by (\$974,741) or 11% during the year.

In fiscal year 2018, the Town implemented Governmental Accounting Standards Board Statement # 75 - *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The new standard requires reporting the entire Net Pension Liability. Previous standards required reporting the liability over a thirty year "phase in" period. The resulting calculation was reported as the Net OPEB **Obligation**. Implementing the new standard required a prior period adjustment that reduced the Town's net position by \$7,470,490.

Overview of the Financial Statements

The discussion and analysis are intended to serve as an introduction of the Town of Pepperell, Massachusetts' basic financial statements. The Town of Pepperell, Massachusetts' basic financial statements consist of the following: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the Town of Pepperell, Massachusetts' finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all of the Town of Pepperell, Massachusetts' assets/deferred outflows and liabilities/deferred inflows, with the differences between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town of Pepperell, Massachusetts is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise of the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements have separate columns for governmental activities and business-type activities. The Town's activities are classified as follows:

- **Governmental Activities** – Activities reported here include education, public safety, public works, library and general administration. Property taxes, motor vehicle excise taxes, federal, state and other local revenues finance these activities.
- **Business-type Activities** - Activities reported here are for sewer, water, and transfer station activities. User fees charged to the customers receiving services finance these activities.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Pepperell, Massachusetts, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Pepperell, Massachusetts can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Proprietary funds. The Town of Pepperell, Massachusetts maintains three proprietary fund types. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town of Pepperell, Massachusetts uses enterprise funds to account for its Sewer, Water and Transfer Station activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

Notes to the Financial Statements

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the Town of Pepperell, Massachusetts' progress in funding its obligation to provide pension and Other Post Employment Benefits (OPEB) to its employees. The *required supplementary information* also includes budget versus actual information.

Reconciliation of Government-wide Financial Statements to Fund Financial Statements

The governmental activities of the government-wide financial statements and the governmental funds of the fund financial statements do not use the same accounting basis and measurement focus. Capital assets and long-term liabilities are not included on the balance sheet of the governmental funds, but are included on the statement of net position. Capital assets are recorded as expenditures when they are purchased in the governmental funds and depreciated over the useful life in the government-wide financial statements. We have included schedules that provide a crosswalk from the government-wide financial statements to the governmental funds of the fund financial statements:

- Reconciliation of the Governmental funds balance sheet – total fund balances to the statement of net position.
- Reconciliation of the statement of revenues and expenditures and changes in fund balance of governmental funds to the statement of activities.

The reconciliation of government-wide financial statements to enterprise funds of the fund financial statements is not necessary. The business-type activities of the government-wide

financial statements and the enterprise funds use the same accounting basis and measurement focus.

Financial Analysis of the Government-wide Financial Statements

Net Position

Net position may serve over time as a useful indicator of a government’s financial position. However, the net position of governmental activities should be viewed independently from business-type activities. Resources of the governmental activities are, typically, not used to finance costs related to business-type activities.

The following table reflects the condensed net position for the past two fiscal years.

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>
Current and Other Assets	\$ 5,757,898	\$ 6,227,775	\$ 5,779,783	\$ 5,915,653	\$ 11,537,681	\$ 12,143,428
Capital Assets	13,566,002	13,739,523	27,571,938	28,310,335	41,137,940	42,049,858
Total Assets	<u>19,323,900</u>	<u>19,967,298</u>	<u>33,351,721</u>	<u>34,225,988</u>	<u>52,675,621</u>	<u>54,193,286</u>
Deferred Outflows of Resources	<u>2,372,085</u>	<u>2,840,472</u>	<u>696,260</u>	<u>774,236</u>	<u>3,068,345</u>	<u>3,614,708</u>
Other Liabilities	615,688	570,343	1,087,153	1,249,300	1,702,841	1,819,643
Long Term Liabilities	22,940,354	16,751,838	11,870,707	11,555,364	34,811,061	28,307,202
Total Liabilities	<u>23,556,042</u>	<u>17,322,181</u>	<u>12,957,860</u>	<u>12,804,664</u>	<u>36,513,902</u>	<u>30,126,845</u>
Deferred Inflows of Resources	<u>654,648</u>	<u>107,467</u>	<u>192,220</u>	<u>29,293</u>	<u>846,868</u>	<u>136,760</u>
Net Position:						
Net Investment in Capital Assets	12,980,002	13,014,523	20,467,938	20,355,335	33,447,940	33,369,858
Restricted	1,056,229	1,016,420	2,676,167	2,915,445	3,732,396	3,931,865
Unrestricted	(16,550,936)	(8,652,821)	(2,246,204)	(1,104,513)	(18,797,140)	(9,757,334)
Total Net Position	<u>\$ (2,514,705)</u>	<u>\$ 5,378,122</u>	<u>\$ 20,897,901</u>	<u>\$ 22,166,267</u>	<u>\$ 18,383,196</u>	<u>\$ 27,544,389</u>

The net position of the Town decreased by (\$1,690,703), (not including the prior period adjustment relating to GASB 75). The net position of the governmental activities decreased by (\$1,413,231) or more than 26% and the net position of the business-type activities decreased by (\$277,472) or 1.25%.

Changes in Net Position

The following condensed financial information was derived from the government-wide Statement of Activities. It reflects how the Town's net position have changed during the fiscal year.

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>
Revenues						
Program Revenues:						
Charges for Services	\$ 1,130,855	\$ 1,226,932	\$ 4,261,189	\$ 3,796,132	\$ 5,392,044	\$ 5,023,064
Operating Grants and Contributions	1,017,977	872,044	78,719	81,722	1,096,696	953,766
Capital Grants and Contributions	-	-	39,731	52,939	39,731	52,939
General Revenues:						
Property Taxes	20,288,990	18,813,115	-	-	20,288,990	18,813,115
Motor Vehicle and Other Excises	1,769,014	1,704,277	-	-	1,769,014	1,704,277
Intergovernmental Not Restricted to a Specific Program	1,533,949	1,530,685	-	-	1,533,949	1,530,685
Other	115,250	(115,064)	7,355	5,079	122,605	(109,985)
Total Revenues	<u>25,856,035</u>	<u>24,031,989</u>	<u>4,386,994</u>	<u>3,935,872</u>	<u>30,243,029</u>	<u>27,967,861</u>
Expenses						
General Government	1,459,677	1,330,779	-	-	1,459,677	1,330,779
Public Safety	3,171,291	3,078,676	-	-	3,171,291	3,078,676
Education	16,450,147	15,183,469	-	-	16,450,147	15,183,469
Highways and Public Works	2,052,374	2,298,642	-	-	2,052,374	2,298,642
Human Services	509,704	501,464	-	-	509,704	501,464
Culture and Recreation	667,290	642,739	-	-	667,290	642,739
Debt Service	19,473	21,363	-	-	19,473	21,363
Employee Benefits	2,907,388	3,314,587	-	-	2,907,388	3,314,587
Capital Outlay	276,748	53,632	-	-	276,748	53,632
Sewer	-	-	2,428,156	2,778,585	2,428,156	2,778,585
Water	-	-	1,615,589	2,231,319	1,615,589	2,231,319
Transfer Station	-	-	370,739	380,045	370,739	380,045
Total Expenses	<u>27,514,092</u>	<u>26,425,351</u>	<u>4,414,484</u>	<u>5,389,949</u>	<u>31,928,576</u>	<u>31,815,300</u>
Increase (Decrease) in Net Position						
Before Special Items and Transfers	(1,658,057)	(2,393,362)	(27,490)	(1,454,077)	(1,685,547)	(3,847,439)
Special Items and Transfers	244,826	122,758	(249,982)	(145,577)	(5,156)	(22,819)
Increase (Decrease) in Net Position	<u>\$ (1,413,231)</u>	<u>\$ (2,270,604)</u>	<u>\$ (277,472)</u>	<u>\$ (1,599,654)</u>	<u>\$ (1,690,703)</u>	<u>\$ (3,870,258)</u>

Governmental Activities

In fiscal year 2018, property taxes accounted for approximately 78% of the revenues. In fiscal year 2017, property taxes accounted for 78% of the revenues

Business-type Activities

Sewer and water rates are structured to cover all costs related to each activity.

Financial Analysis of the Town's Funds

Governmental Funds

The focus of the Town of Pepperell, Massachusetts' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Pepperell, Massachusetts' financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has

not yet been limited to use for a particular purpose by either an external party, the Town of Pepperell, Massachusetts itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the Town of Pepperell, Massachusetts' Selectmen.

General Fund – The year end fund balances of the general fund were (\$702,853) less than the prior year's fund balances.

The following table reflects the trend in all the components of fund balance (general fund):

<u>Fiscal Year</u>	<u>Reserved for Encumbrances</u>	<u>For Special Purpose</u>	<u>Reserved for Subsequent Year's Expenditure</u>	<u>Unreserved</u>	<u>Total Fund Balance</u>
2007	\$ 167,088	\$ -	\$ -	\$ 1,878,624	\$ 2,045,712
2008	188,128	-	477,859	1,112,907	1,778,894
2009	146,823	-	521,765	861,643	1,530,231
2010	116,417	-	237,129	1,321,804	1,675,350

GASB 54 was implemented in fiscal year 2011. As a result, the account titles of the components of fund balance changed as follows. In addition, in accordance with GASB 54 requirements, the balance in the Stabilization Fund (June 30, 2018 balance of \$663,512) is reported as a component of the general fund unassigned fund balance.

<u>Fiscal Year</u>	<u>Restricted</u>	<u>Committed</u>	<u>Assigned</u>	<u>Unassigned</u>	<u>Total Fund Balance</u>
2011	\$ -	\$ -	\$ 405,064	\$ 2,099,605	\$ 2,504,669
2012	-	-	407,986	2,280,186	2,688,172
2013	-	156,709	417,993	1,843,457	2,418,159
2014	-	225,594	100,236	2,253,448	2,579,278
2015	-	128,837	344,648	2,461,774	2,935,259
2016	-	78,577	416,247	3,378,875	3,873,699
2017	-	693,062	129,444	2,818,978	3,641,484
2018	-	779,596	12,791	2,146,244	2,938,631

Proprietary Funds. The Town of Pepperell, Massachusetts' proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Total net position of the Proprietary Funds at the end of the year amounted to \$20,897,901.

General Fund Budgetary Highlights

The differences between the original budget and the final amended budget is consist of Special Town Meeting votes and reserve fund transfers.

Conservative budget estimates allowed the Town to experience favorable operating results for both revenues and expenditures.

Capital Asset and Debt Administration

Capital assets – The Town of Pepperell, Massachusetts’ investments in capital assets for its governmental and business-type activities as of June 30, 2018, amounts to \$41,137,940 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, infrastructure, equipment and vehicles.

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>
Land	\$ 6,986,943	\$ 6,986,943	\$ 1,361,944	\$ 1,361,944	\$ 8,348,887	\$ 8,348,887
Construction in Progress	-	-	478,721	296,881	478,721	296,881
Buildings	3,128,812	3,330,718	893,923	955,157	4,022,735	4,285,875
Improvements Other Than Buildings	75,040	83,563	13,137	21,897	88,177	105,460
Infrastructure	2,036,371	2,149,640	24,189,420	25,129,588	26,225,791	27,279,228
Equipment	247,672	284,008	35,684	57,191	283,356	341,199
Vehicles	1,091,164	904,651	599,109	487,677	1,690,273	1,392,328
Total	<u>\$ 13,566,002</u>	<u>\$ 13,739,523</u>	<u>\$ 27,571,938</u>	<u>\$ 28,310,335</u>	<u>\$ 41,137,940</u>	<u>\$ 42,049,858</u>

Debt

The Town had \$7,703,443 in bonds outstanding on June 30, 2018. This represents a (\$974,741) decrease.

<u>Governmental Activities</u>	<u>2018</u>	<u>2017</u>	<u>Increase (Decrease)</u>
General Obligation Bonds Payable	\$ 481,000	\$ 585,000	\$ (104,000)
Business-type Activities			
Sewer - Net Unamortized Premium	5,210,943	5,891,684	(680,741)
Water	2,011,500	2,201,500	(190,000)
Enterprise Bonds Payable	7,222,443	8,093,184	(870,741)
Total Debt	<u>\$ 7,703,443</u>	<u>\$ 8,678,184</u>	<u>\$ (974,741)</u>

Fiscal Year 2019 Budget

An initiative state statute, commonly known as “Proposition 2 ½”, limits the amount of property taxes that Town can assess in any one year. In general, the Town’s property tax levy may increase by 2 ½ percent over the prior year’s tax levy, plus any additional amount derived by new developments or other changes made to existing property. If a community wishes to levy taxes above the limitations imposed by “Proposition 2 ½”, it is necessary to obtain the approval of a majority of the voters at an election.

An increase in the regional school assessments and an increase in employee benefits and other expenses had to be considered in balancing the fiscal year 2019 budget.

Request for Information

This financial report is designed to provide a general overview of the Town of Pepperell, Massachusetts’ finances for all those with an interest in the government’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Town of Pepperell
Finance Department
1 Main Street
Pepperell, Massachusetts 01463

Town of Pepperell, Massachusetts
Statement of Net Position
June 30, 2018
(Continued on Page 12)

	Governmental <u>Activities</u>	Business - Type <u>Activities</u>	Government - Wide <u>Total</u>
Assets			
Current:			
Cash/Investments	\$ 4,266,141	\$ 4,637,470	\$ 8,903,611
Petty Cash	375	-	375
Receivables:			
Property Taxes	357,693	-	357,693
Tax Liens	166,844	-	166,844
Excises	254,499	-	254,499
User Charges	551,386	397,363	948,749
Other	300	-	300
Property Taxes Not Due	49,839	-	49,839
Intergovernmental	110,821	-	110,821
Liens	-	72,176	72,176
Special Assessment	-	4,143	4,143
Noncurrent:			
Special Assessments Not Due	-	668,631	668,631
Capital Assets:			
Assets Not Being Depreciated	6,986,943	1,840,665	8,827,608
Assets Being Depreciated, Net	6,579,059	25,731,273	32,310,332
Total Assets	<u>19,323,900</u>	<u>33,351,721</u>	<u>52,675,621</u>
Deferred Outflows of Resources			
Pension	2,372,085	696,260	3,068,345
Total Deferred Outflows of Resources	<u>2,372,085</u>	<u>696,260</u>	<u>3,068,345</u>
Liabilities			
Current:			
Warrants Payable	263,897	74,640	338,537
Accrued Salaries Payable	81,023	21,875	102,898
Employees' Withholding Payable	51,099	-	51,099
Intergovernmental	-	38	38
Landfill	7,800	-	7,800
Bond Anticipation Notes Payable	105,000	-	105,000
Accrued Interest	2,869	109,859	112,728
Bonds Payable	104,000	880,741	984,741
Noncurrent:			
Bonds Payable	377,000	6,341,702	6,718,702
Landfill	49,840	-	49,840
Compensated Absences	462,373	-	462,373
Net Pension Liability	12,632,111	3,709,084	16,341,195
Net Other Post Employment Benefit Liability	9,419,030	1,819,921	11,238,951
Total Liabilities	<u>23,556,042</u>	<u>12,957,860</u>	<u>36,513,902</u>
Deferred Inflows of Resources			
Pension	654,648	192,220	846,868
Total Deferred Inflows of Resources	<u>654,648</u>	<u>192,220</u>	<u>846,868</u>

Town of Pepperell, Massachusetts
Statement of Net Position
June 30, 2018
(Continued from Page 11)

	<u>Governmental Activities</u>	<u>Business - Type Activities</u>	<u>Government - Wide Total</u>
Net Position			
Net Investment in Capital Assets	12,980,002	20,467,938	33,447,940
Restricted for:			
Debt Service	-	2,676,167	2,676,167
Special Revenue	590,221	-	590,221
Perpetual Funds:			
Expendable	174,785	-	174,785
Nonexpendable	291,223	-	291,223
Unrestricted	(16,550,936)	(2,246,204)	(18,797,140)
Total Net Position	<u>\$ (2,514,705)</u>	<u>\$ 20,897,901</u>	<u>\$ 18,383,196</u>

Town of Pepperell, Massachusetts
Statement of Activities
Fiscal Year Ended June 30, 2018

Functions/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position		
	Expenses	Charges	Operating	Capital	Governmental	Business-Type	Total
		for	Grants and	Grants and			
	Services	Contributions	Contributions	Activities	Activities		
<i>Governmental Activities:</i>							
General Government	\$ 1,459,677	\$ 164,294	\$ 281,618	\$ -	\$ (1,013,765)	\$ -	\$ (1,013,765)
Public Safety	3,171,291	822,353	93,694	-	(2,255,244)	-	(2,255,244)
Education	16,450,147	-	50	-	(16,450,097)	-	(16,450,097)
Highways and Public Works	2,052,374	16,797	414,661	-	(1,620,916)	-	(1,620,916)
Human Services	509,704	60,959	189,644	-	(259,101)	-	(259,101)
Culture and Recreation	667,290	66,452	38,310	-	(562,528)	-	(562,528)
Debt Service	19,473	-	-	-	(19,473)	-	(19,473)
Employee Benefits	2,907,388	-	-	-	(2,907,388)	-	(2,907,388)
Capital Outlay	276,748	-	-	-	(276,748)	-	(276,748)
Total Governmental Activities	27,514,092	1,130,855	1,017,977	-	(25,365,260)	-	(25,365,260)
<i>Business-Type Activities:</i>							
Sewer	2,428,156	2,407,696	73,399	39,731	-	92,670	92,670
Water	1,615,589	1,530,015	5,026	-	-	(80,548)	(80,548)
Transfer Station	370,739	323,478	294	-	-	(46,967)	(46,967)
Total Business-Type Activities	4,414,484	4,261,189	78,719	39,731	-	(34,845)	(34,845)
Total	\$ 31,928,576	\$ 5,392,044	\$ 1,096,696	\$ 39,731	(25,365,260)	(34,845)	(25,400,105)
<i>General Revenues:</i>							
Property Taxes					20,288,990	-	20,288,990
Motor Vehicle and Other Excise Taxes					1,769,014	-	1,769,014
Penalties and Interest on taxes					52,725	-	52,725
Other Taxes and Assessments					22,601	-	22,601
Intergovernmental					1,533,949	-	1,533,949
Interest and Investment Income					9,050	-	9,050
Other Revenue					19,111	7,355	26,466
Contributions to Permanent Funds					3,563	-	3,563
<i>Special Items:</i>							
Gain (Loss) on Sale of Assets					8,200	(5,156)	3,044
Transfers In (Out)					244,826	(244,826)	-
Total General Revenues					23,952,029	(242,627)	23,709,402
Change in Net Position					(1,413,231)	(277,472)	(1,690,703)
<i>Net Position:</i>							
Beginning of the Year					5,378,122	22,166,267	27,544,389
Prior Period Adjustment					(6,479,596)	(990,894)	(7,470,490)
Beginning of the Year, as Restated					(1,101,474)	21,175,373	20,073,899
End of the Year					\$ (2,514,705)	\$ 20,897,901	\$ 18,383,196

Town of Pepperell, Massachusetts
Governmental Funds
Balance Sheet
June 30, 2018

	<u>General</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets:			
Cash/Investments	\$ 3,186,989	\$ 1,079,152	\$ 4,266,141
Petty Cash	375	-	375
Receivables:			
Property Taxes	357,693	-	357,693
Tax Liens	166,844	-	166,844
Excises	254,499	-	254,499
User Charges	551,386	-	551,386
Other	300	-	300
Property Taxes Not Due	49,839	-	49,839
Intergovernmental	-	110,821	110,821
Total Assets	\$ 4,567,925	\$ 1,189,973	\$ 5,757,898
Liabilities:			
Warrants Payable	\$ 241,959	\$ 21,938	\$ 263,897
Accrued Salaries Payable	80,038	985	81,023
Employees' Withholding Payable	51,099	-	51,099
Bonds Anticipation Notes Payable	-	105,000	105,000
Total Liabilities	373,096	127,923	501,019
Deferred Inflows of Resources:			
Unavailable Revenues	1,256,198	110,821	1,367,019
Total Deferred Inflows of Resources	1,256,198	110,821	1,367,019
Fund Equity:			
Fund Balances:			
Nonspendable	-	291,223	291,223
Restricted	-	703,236	703,236
Committed	779,596	61,770	841,366
Assigned	12,791	-	12,791
Unassigned	2,146,244	(105,000)	2,041,244
Total Fund Balances	2,938,631	951,229	3,889,860
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 4,567,925	\$ 1,189,973	\$ 5,757,898

Town of Pepperell, Massachusetts
Governmental Funds
Statement of Revenues, Expenditures and Changes in Fund Balances
Fiscal Year Ended June 30, 2018

	<u>General</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
<u>Revenues:</u>			
Property Taxes	\$ 20,184,631	\$ -	\$ 20,184,631
Tax Liens	12,920	-	12,920
Excises	1,699,333	-	1,699,333
Penalties and Interest	52,725	-	52,725
Licenses and Permits	298,482	-	298,482
Fees and Other Departmental	148,613	123,757	272,370
Intergovernmental	1,658,441	927,159	2,585,600
Charges for Services	486,745	-	486,745
Fines and Forfeits	17,818	-	17,818
Earnings on Investments	9,050	(1,504)	7,546
In Lieu of Taxes	22,601	-	22,601
Contributions	-	59,951	59,951
Miscellaneous	19,111	14,066	33,177
Total Revenues	<u>24,610,470</u>	<u>1,123,429</u>	<u>25,733,899</u>
<u>Expenditures:</u>			
General Government	1,162,507	264,784	1,427,291
Public Safety	3,237,703	87,960	3,325,663
Education	16,353,875	1,725	16,355,600
Highways and Public Works	1,403,584	499,543	1,903,127
Human Services	365,099	111,141	476,240
Culture and Recreation	513,092	108,467	621,559
Debt Service	122,359	-	122,359
Intergovernmental	33,453	-	33,453
Employee Benefits	2,056,929	-	2,056,929
Capital Outlay	284,548	-	284,548
Total Expenditures	<u>25,533,149</u>	<u>1,073,620</u>	<u>26,606,769</u>
Excess of Revenues Over (Under) Expenditures	<u>(922,679)</u>	<u>49,809</u>	<u>(872,870)</u>
<u>Other Financing Sources (Uses):</u>			
Operating Transfers In	254,826	35,000	289,826
Operating Transfers (Out)	(35,000)	(10,000)	(45,000)
Total Other Financing Sources (Uses)	<u>219,826</u>	<u>25,000</u>	<u>244,826</u>
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	<u>(702,853)</u>	<u>74,809</u>	<u>(628,044)</u>
Fund Balance, Beginning	<u>3,641,484</u>	<u>876,420</u>	<u>4,517,904</u>
Fund Balance, Ending	<u>\$ 2,938,631</u>	<u>\$ 951,229</u>	<u>\$ 3,889,860</u>

Town of Pepperell, Massachusetts
 Reconciliation of the Governmental Funds Balance Sheet
 Total Fund Balances to the Statement of Net Position
 Fiscal Year Ended June 30, 2018

Total governmental fund balances	\$ 3,889,860
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	13,566,002
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	1,367,019
Net deferred outflows of Resources of Pension are not financial resources and, therefore, are not reported in the funds.	2,372,085
Net deferred inflows of Resources of Pension are not financial users and, therefore, are not reported in the funds.	(654,648)
Certain liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:	
Bonds Payable	(481,000)
Accrued Interest on Bonds	(2,869)
Other Post Employment Benefit Obligations	(9,419,030)
Net Pension Liability	(12,632,111)
Landfill Accrued Liability	(57,640)
Compensated Absences	<u>(462,373)</u>
Net position of governmental activities	<u><u>\$ (2,514,705)</u></u>

Town of Pepperell, Massachusetts
 Reconciliation of the Statement of Revenues, Expenditures,
 and Changes in Fund Balances of Governmental Funds
 to the Statement of Activities
 Fiscal Year Ended June 30, 2018

Net change in fund balances - total governmental funds	\$ (628,044)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	(181,721)
In the statement of activities, the gain on the trade in of capital assets is reported, whereas in the governmental funds, the gain is not reported.	8,200
Revenues in the Statement of Activities that do not provide current financial resources are unavailable in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenue.	113,936
The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on Net Position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	104,000
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. This amount is the net result of accrued long-term debt interest.	(1,114)
Some expenses reported in the Statement of Activities, such as compensated absences, pension and other post employment benefits, do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. This amount represents the change in these items.	<u>(828,488)</u>
Change in net position of governmental activities	<u><u>\$ (1,413,231)</u></u>

Town of Pepperell, Massachusetts
Proprietary Funds
Statement of Net Position
June 30, 2018

	<u>Business-Type Activities</u>			
	<u>Sewer</u>	<u>Water</u>	<u>Transfer Station</u>	
	<u>Enterprise</u>	<u>Enterprise</u>	<u>Enterprise</u>	<u>Total</u>
Assets				
Current:				
Cash and Cash Investments	\$ 3,678,610	\$ 846,245	\$ 112,615	\$ 4,637,470
Receivables, Net of Allowance for Uncollectibles:				
User Charges	247,090	150,273	-	397,363
Liens	52,712	19,464	-	72,176
Special Assessments	4,143	-	-	4,143
Noncurrent:				
Special Assessments Not Due	668,631	-	-	668,631
Assets Not Being Depreciated	473,888	1,010,874	355,903	1,840,665
Assets Being Depreciated, Net	16,633,743	8,848,409	249,121	25,731,273
Total Assets	<u>21,758,817</u>	<u>10,875,265</u>	<u>717,639</u>	<u>33,351,721</u>
Deferred Outflows of Resources				
Pension	<u>354,515</u>	<u>265,275</u>	<u>76,470</u>	<u>696,260</u>
Total Deferred Outflows of Resources	<u>354,515</u>	<u>265,275</u>	<u>76,470</u>	<u>696,260</u>
Liabilities				
Current:				
Warrants Payable	44,185	22,120	8,335	74,640
Accrued Wages Payable	10,726	8,900	2,249	21,875
Intergovernmental	-	38	-	38
Accrued Interest Payable	84,382	25,477	-	109,859
Bonds Payable	690,241	190,500	-	880,741
Noncurrent:				
Bonds Payable	4,520,702	1,821,000	-	6,341,702
Net Pension Liability	1,888,555	1,413,161	407,368	3,709,084
Net Other Post Employment Benefit Liability	937,387	527,886	354,648	1,819,921
Total Liabilities	<u>8,176,178</u>	<u>4,009,082</u>	<u>772,600</u>	<u>12,957,860</u>
Deferred Inflows of Resources				
Pension	<u>97,873</u>	<u>73,236</u>	<u>21,111</u>	<u>192,220</u>
Total Deferred Inflows of Resources	<u>97,873</u>	<u>73,236</u>	<u>21,111</u>	<u>192,220</u>
Net Position				
Net Investment in Capital Assets	12,015,131	7,847,783	605,024	20,467,938
Restricted for:				
Debt Service	2,676,167	-	-	2,676,167
Unrestricted	(852,017)	(789,561)	(604,626)	(2,246,204)
Total Net Position	<u>\$ 13,839,281</u>	<u>\$ 7,058,222</u>	<u>\$ 398</u>	<u>\$ 20,897,901</u>

Town of Pepperell, Massachusetts
Statement of Revenue, Expenses and Changes in Fund Net Position
Proprietary Funds
Fiscal Year Ended June 30, 2018

	<u>Business-Type Activities</u>			<u>Total</u>
	<u>Sewer Enterprise</u>	<u>Water Enterprise</u>	<u>Transfer Station Enterprise</u>	
Operating Revenues:				
Charges for Services	\$ 2,407,696	\$ 1,530,015	\$ 323,478	\$ 4,261,189
Special Assessments	39,731	-	-	39,731
Total Operating Revenues	2,447,427	1,530,015	323,478	4,300,920
Operating Expenditures:				
Personal Services	590,439	440,536	114,399	1,145,374
Nonpersonal Service	948,895	726,628	176,279	1,851,802
Depreciation	680,042	362,938	25,476	1,068,456
Total Operating Expenditures	2,219,376	1,530,102	316,154	4,065,632
Operating Income (Loss)	228,051	(87)	7,324	235,288
Nonoperating Revenues (Expenses):				
Gain (Loss) on Disposal of Equipment	-	4,641	(9,797)	(5,156)
Intergovernmental	22,271	-	-	22,271
Earnings on Investments	51,128	5,026	294	56,448
Miscellaneous Revenues	1,792	5,563	-	7,355
Interest on Debt	(208,780)	(85,487)	(54,585)	(348,852)
Total Nonoperating Revenues (Expenses)	(133,589)	(70,257)	(64,088)	(267,934)
Income (Loss) Before Contributions and Transfers	94,462	(70,344)	(56,764)	(32,646)
Operating Transfers Out	(111,438)	(94,375)	(39,013)	(244,826)
Change in Net Position	(16,976)	(164,719)	(95,777)	(277,472)
Total Net Position July 1, 2017	14,297,797	7,562,152	306,318	22,166,267
Prior Period Adjustment	(441,540)	(339,211)	(210,143)	(990,894)
Total Net Position July 1, 2017, as Restated	13,856,257	7,222,941	96,175	21,175,373
Total Net Position June 30, 2018	\$ 13,839,281	\$ 7,058,222	\$ 398	\$ 20,897,901

Town of Pepperell, Massachusetts
Statement of Cash Flows
Proprietary Fund
Fiscal Year Ended June 30, 2018

	<u>Business-Type Activities</u>			<u>Total</u>
	<u>Sewer Enterprise</u>	<u>Water Enterprise</u>	<u>Transfer Station Enterprise</u>	
Cash Flows from Operating Activities:				
Receipts from Customers	\$ 2,660,138	\$ 1,502,139	\$ 323,478	\$ 4,485,755
Payments to Employees	(591,349)	(439,854)	(114,135)	(1,145,338)
Payments to Vendors	(341,174)	(359,227)	87,515	(612,886)
Net Cash Flows Provided (Used) by Operating Activities	<u>1,727,615</u>	<u>703,058</u>	<u>296,858</u>	<u>2,727,531</u>
Cash Flows from Non Capital Related Financing Activities:				
Intergovernmental Revenues	-	38	-	38
Transfer from (to) Other Funds	(111,438)	(94,375)	(39,013)	(244,826)
Net Cash Flows Provided (Used) by Non Capital Related Financing Activities	<u>(111,438)</u>	<u>(94,337)</u>	<u>(39,013)</u>	<u>(244,788)</u>
Cash Flows from Capital and Related Financing Activities:				
Acquisition of Capital Assets	(245,462)	(25,000)	(69,395)	(339,857)
Principal Payments on Notes and Bonds	(661,000)	(190,000)	-	(851,000)
Interest Expense	(163,678)	(73,829)	(54,585)	(292,092)
Net Cash Flows Provided (Used) by Capital and Related Financing Activities	<u>(1,070,140)</u>	<u>(288,829)</u>	<u>(123,980)</u>	<u>(1,482,949)</u>
Cash Flows from Investing Activities:				
Earnings on Investments	22,748	5,026	294	28,068
Net Cash Flows Provided (Used) by Investing Activities	<u>22,748</u>	<u>5,026</u>	<u>294</u>	<u>28,068</u>
Net Increase (Decrease) in Cash and Cash Equivalents	568,785	324,918	134,159	1,027,862
Cash and Cash Equivalents, July 1, 2017	3,549,272	850,334	188,599	4,588,205
Prior Period Adjustment	439,447	329,007	210,143	978,597
Cash and Cash Equivalents, June 30, 2018	<u>\$ 3,678,610</u>	<u>\$ 846,245</u>	<u>\$ 112,615</u>	<u>\$ 4,637,470</u>
Reconciliation of Net Income to Net Cash Provided (Used) by Operating Activities:				
Operating Income (Loss)	\$ 228,051	\$ (87)	\$ 7,324	\$ 235,288
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:				
Depreciation Expense	680,042	362,938	25,476	1,068,456
(Increase) Decrease in Assets/Deferred Outflows of Resources				
Accounts Receivable - Customer	212,711	(27,876)	-	184,835
Deferred Outflows of Resources - Pensions	30,873	39,191	7,912	77,976
Increase (Decrease) in Liabilities/Deferred Inflows of Resources				
Warrants and Accounts Payable	367,226	246,935	216,906	831,067
Net Pension Liability	125,420	20,240	21,322	166,982
Deferred Inflows of Resources - Pensions	83,292	61,717	17,918	162,927
Net Cash Provided by Operating Activities	<u>\$ 1,727,615</u>	<u>\$ 703,058</u>	<u>\$ 296,858</u>	<u>\$ 2,727,531</u>

Town of Pepperell, Massachusetts
 Fiduciary Funds
 Statement of Net Position
 June 30, 2018

	<u>OPEB Trust</u>	<u>Agency Funds</u>
Assets		
Cash and Cash Investments	\$ 201,557	\$ 138,260
	<hr/>	<hr/>
Total Assets	201,557	138,260
	<hr/>	<hr/>
Liabilities		
Current:		
Accounts Payable	-	15,372
Due to Other Government	-	5,144
Unclaimed Checks	-	31,667
Guarantee Deposits	-	86,077
	<hr/>	<hr/>
Total Liabilities	-	138,260
	<hr/>	<hr/>
Net Position		
Other Post Employment Benefits Trust	201,557	-
	<hr/>	<hr/>
Total Net Position	\$ 201,557	\$ -
	<hr/> <hr/>	<hr/> <hr/>

Town of Pepperell, Massachusetts
 Fiduciary Funds
 Statement of Changes in Fiduciary Net Position - OPEB Trust
 Fiscal Year Ended June 30, 2018

Additions	
Interest, Dividends, and Other	\$ (267)
Employer Contributions	<u>320,828</u>
Total Additions	<u>320,561</u>
Deductions	
Benefits	<u>320,828</u>
Change in Net Position	(267)
Net Position:	
Beginning of the Year	<u>201,824</u>
Ending of the Year	<u><u>\$ 201,557</u></u>

Town of Pepperell, Massachusetts
Notes to the Financial Statements
June 30, 2018

I. Reporting Entity

The accompanying financial statements present the financial position of the Town of Pepperell as of June 30, 2018. The report includes all the services provided by the Town to its residents and businesses within its boundaries. Municipal services provided include public safety, recreation, public works, library, water and sewer and general administration. Criteria used in determining the scope of the reporting entity included the Town's ability to significantly influence operations, selection of governing authority, designation of management, financial interdependency and accountability for fiscal matters. All operations of the Town that meet the preceding criteria are included in the reporting entity.

II. Summary of Significant Accounting Policies

The accounting policies of the Town of Pepperell, Massachusetts, as reflected in the accompanying financial statements for the year ended June 30, 2018 conform to generally accepted accounting principles for local government units, except as indicated hereafter, as amended by Statement 1, Governmental Accounting and Financial Reporting Principles, issued by the National Council on Governmental Accounting.

The more significant accounting policies of the Town are summarized below.

(A) Government-wide and fund financial statements

Government-Wide Financial Statements

The **government-wide financial statements** (i.e., the **statement of net position** and the **statement of activities**) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of the interfund activity has been removed from these statements. Government activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10% of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- If the total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5% of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

(B) Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The **government-wide** financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the enterprise fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Fund Financial Statements

Governmental **fund** financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. These revenues are recognized when they become measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Primary sources of revenue considered susceptible to accrual consist principally of real estate and personal property taxes, motor vehicle excise tax, amounts due under grants, charges for services and investment income. Property taxes are recognized as revenue in the year for which taxes have been levied, provided they are collected within 60 days after year end. All other revenues are recognized when received.

Expenditures are generally recognized (in the fund financial statements) under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include: (1) accumulated vacation, accumulated sick pay, and other employee amounts which are not to be liquidated from expendable and available resources; and (2) debt service expenditures which are recognized when due.

The Town reports the following major governmental fund:

General Fund – This is the Town’s general operating fund. It accounts for all financial resources of the general government except those required to be accounting for in another fund.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the nonmajor governmental funds column on the governmental funds financial statements. The following types are funds that are included in the nonmajor category:

The special revenue fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The capital projects fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The permanent fund is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Proprietary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Town reports the following major proprietary funds:

Sewer Fund – This fund is used to account for sewer activities.

Water Fund – This fund accounts for activities related to the operation of the water system.

Transfer Station – This fund is used to account for Transfer Station activities.

The agency fund is used to account for assets held in a purely custodial capacity.

(C) Budgetary Data

i) General Budget Policies

Budget requests are prepared by the various Town departments and submitted to the Town Accountant, then to the Selectmen and Finance Committee for review during January, February and March of each year. The Selectmen and Finance Committee have until the annual Town meeting warrant is finalized, to make any changes to the department requests. After approval of the budget at the annual Town meeting, the tax recapitulation (recap) sheet is prepared. During this process the property tax rate is determined and the recap sheet is sent to the Department of Revenue for approval.

ii) Budget Basis of Accounting

The budget amounts appearing in the financial statements are taken from the Town's annual recap sheet and include only those amounts which pertain to fiscal year 2018. The budget amounts include special Town meeting votes applicable to fiscal year 2018 and any reserve fund transfers authorized by the Finance Committee.

The expenditures on this statement are presented on a budgetary Non-GAAP (Generally Accepted Accounting Principles) basis. The difference between GAAP - fund financial statements- and Non-GAAP presentation is as follows:

	<u>Revenues</u>
As Reported Budget Basis	\$ 24,701,610
Adjustments:	
Sixty Day Property Tax Accrual - Net	(87,402)
GASB 54 - Stabilization Interest Earnings	(3,738)
As Reported GAAP Statement	<u>\$ 24,610,470</u>
	<u>Expenditures</u>
As Reported Budget Basis	\$ 25,136,904
Adjustments:	
July 1, 2017 Encumbrances	439,036
June 30, 2018 Encumbrances	(42,791)
As Reported GAAP Statement	<u>\$ 25,533,149</u>

(D) Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$15,000 and an estimated useful life in excess of two years. Such assets are recorded at

historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40-50
Equipment	5-15
Improvements	20-40
Infrastructure	40-50
Vehicles	5-15

(E) Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position and the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The Town's governmental fund financial statements (balance sheet) reflect deferred inflows of resources for revenues that are not considered "available" criteria. The government wide financial statements (statement of net position) reflect deferred outflows and deferred inflows of resources related to pension and deferred inflows of resources related to debt exclusions.

(F) Net Position and Fund Equity

Government-Wide Financial Statements (Net Position)

Net position represents the difference between assets/deferred outflows and liabilities/deferred inflows.

Net position reported as “net investment in capital assets” includes capital assets, net of accumulated depreciation less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be debt used to acquire capital assets.

Net position is reported as restricted when there is an externally imposed restriction on its use or it is limited by enabling legislation.

Net position that is not restricted or otherwise separately stated is reported as unrestricted.

(G) Fund Balance Classification Policies and Procedures

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to the constraints on the specific purposes for which the amounts in those funds can be spent.

GASB 54 requires that the Town report fund balance amounts within one of the fund balance categories listed below:

1. **Nonspendable**, includes amounts that cannot be spent because they are (a) not in spendable form (such as fund balance associated with inventories) or are (b) legally or contractually required to stay intact (i.e. corpus of a permanent trust fund),

2. **Restricted**, constraints are placed on the use of resources that can be spent only for the specific purposes that are either (a) imposed by creditors, grantors or contributors, or (b) imposed by law through constitution provisions or through enabling legislation,

3. **Committed**, includes amounts that can be used only for the specific purposes determined by a formal action of the Board of Selectmen and or Town meeting (the Town’s highest level of decision-making authority). Committed fund balance cannot be used for any other purpose unless the same formal action that was taken to commit the fund balance is taken to uncommit it or commit it for another purpose.

4. **Assigned**, intended (by the Board of Selectmen, Town Administrator or Town Accountant) to be used by the government for specific purposes, but does not meet the criteria to be classified as restricted or committed, and

5. **Unassigned**, the residual classification for the government’s general fund and includes all spendable amounts not contained in the restricted, committed or assigned categories.

The Town has not formally adopted a policy for its use of unrestricted fund balance. Therefore, in accordance with GASB 54, it is considered that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which any of the unrestricted fund balance classifications could be used.

Details of Fund Balance Classifications

The following schedule shows the detail of the fund balance classifications displayed in the aggregate on the Town's balance sheet.

	<u>General Fund</u>	Non Major <u>Funds</u>	<u>Total</u>
Fund Balances:			
Nonspendable:			
General Government	\$ -	\$ 149	\$ 149
Education	-	44,593	44,593
Public Works	-	170,405	170,405
Culture and Recreation	-	76,076	76,076
Total Nonspendable	<u>-</u>	<u>291,223</u>	<u>291,223</u>
Restricted for:			
General Government	-	69,592	69,592
Public Safety	-	55,300	55,300
Education	-	23,567	23,567
Public Works	-	33,730	33,730
Human Services	-	43,396	43,396
Culture and Recreation	-	477,651	477,651
Total Restricted	<u>-</u>	<u>703,236</u>	<u>703,236</u>
Committed to:			
General Government	20,000	14,119	34,119
Public Safety	94,836	-	94,836
Public Works	10,000	41,425	51,425
Culture and Recreation	-	6,226	6,226
Free Cash and Other Available Funds for FY19			
Budget	646,010	-	646,010
Benefits	8,750	-	8,750
Total Committed	<u>779,596</u>	<u>61,770</u>	<u>841,366</u>
Assigned to:			
General Government	12,252	-	12,252
Public Safety	539	-	539
Total Assigned	<u>12,791</u>	<u>-</u>	<u>12,791</u>
Unassigned	<u>2,146,244</u>	<u>(105,000)</u>	<u>2,041,244</u>
Total Fund Balances	<u>\$ 2,938,631</u>	<u>\$ 951,229</u>	<u>\$ 3,889,860</u>

Stabilization Fund

The Town has established a stabilization fund in accordance with Massachusetts General Laws Chapter 40 Section 5B. That section of the law stipulates that "cities, towns and districts may appropriate in any year an amount not exceeding, in the aggregate, 10 per cent of the amount raised in the preceding fiscal year by taxation of real estate and tangible personal property or such larger amount as may be approved by the director of accounts. The aggregate amount in such funds at any time shall not exceed 10 per cent of the equalized valuation of the city or town as defined in section 1 of chapter 44. Any interest shall be added to and become part of the fund".

“The treasurer shall be the custodian of all such funds and may deposit the proceeds in national banks or invest the proceeds by deposit in savings banks, co-operative banks or trust companies organized under the laws of the commonwealth, or invest the same in such securities as are legal for the investment of funds of savings banks under the laws of the commonwealth or in federal savings and loans associations situated in the commonwealth”.

“At the time of creating any such fund the city, town or Town shall specify, and at any later time may alter, the purpose of the fund, which may be for any lawful purpose, including without limitation an approved school project under chapter 70B or any other purpose for which the city, town or district may lawfully borrow money. Such specification and any such alteration of purpose, and any appropriation of funds into or out of any such fund, shall be approved by two-thirds vote, except as provided in paragraph (g) of section 21C of chapter 59 for a majority referendum vote. Subject to said section 21C, in a town or district any such vote shall be taken at an annual or special town meeting and in a city any such vote shall be taken by city council”.

The Town’s stabilization fund has a current balance of \$663,512. The stabilization fund is reported as a component of unassigned fund balance in the general fund on the Town’s balance sheet, in accordance with GASB 54.

(H) Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Middlesex County Retirement System and additions to/deductions from the System’s fiduciary net position have been determined on the same basis as they are reported by the System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

(I) Capital Assets

Capital asset activity for the year ended June 30, 2018 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Government Activities:				
Land	\$ 6,986,943	\$ -	\$ -	\$ 6,986,943
Total Capital Assets Not Being Depreciated	<u>6,986,943</u>	<u>-</u>	<u>-</u>	<u>6,986,943</u>
Assets Being Depreciated:				
Buildings	9,078,134	-	-	9,078,134
Improvements Other Than Buildings	468,053	-	-	468,053
Infrastructure	11,465,912	-	-	11,465,912
Equipment	1,132,829	-	-	1,132,829
Vehicles	3,044,481	392,182	(246,560)	3,190,103
Total Capital Assets Being Depreciated	<u>25,189,409</u>	<u>392,182</u>	<u>(246,560)</u>	<u>25,335,031</u>
Less Accumulated Depreciation for:				
Buildings	(5,747,416)	(201,906)	-	(5,949,322)
Improvements Other Than Buildings	(384,490)	(8,523)	-	(393,013)
Infrastructure	(9,316,272)	(113,269)	-	(9,429,541)
Equipment	(848,821)	(36,336)	-	(885,157)
Vehicles	(2,139,830)	(201,170)	242,061	(2,098,939)
Total Accumulated Depreciation	<u>(18,436,829)</u>	<u>(561,204)</u>	<u>242,061</u>	<u>(18,755,972)</u>
Capital Assets Being Depreciated, Net	<u>6,752,580</u>	<u>(169,022)</u>	<u>(4,499)</u>	<u>6,579,059</u>
Governmental Activities Capital Assets, Net	<u>\$ 13,739,523</u>	<u>\$ (169,022)</u>	<u>\$ (4,499)</u>	<u>\$ 13,566,002</u>

Depreciation expense was charged to functions as follows:

Government Activities:	
General Government	\$ 9,194
Public Safety	200,456
Education	94,547
Highways and Public Works	176,203
Human Services	33,933
Culture and Recreation	46,871
Total Governmental Activities Depreciation Expense	<u>\$ 561,204</u>

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Business-Type Activities:				
Land	\$ 1,361,944	\$ -	\$ -	\$ 1,361,944
Construction in Progress	296,881	181,840	-	478,721
Total Capital Assets Not Being Depreciated	<u>1,658,825</u>	<u>181,840</u>	<u>-</u>	<u>1,840,665</u>
Assets Being Depreciated:				
Buildings	2,449,362	-	-	2,449,362
Improvements Other Than Buildings	285,114	-	-	285,114
Infrastructure	45,980,949	-	-	45,980,949
Equipment	537,520	-	(48,987)	488,533
Vehicles	1,131,868	158,017	(41,080)	1,248,805
Total Capital Assets Being Depreciated	<u>50,384,813</u>	<u>158,017</u>	<u>(90,067)</u>	<u>50,452,763</u>

(I) Capital Assets (Continued)

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Less Accumulated Depreciation for:				
Buildings	(1,494,205)	(61,234)	-	(1,555,439)
Improvements Other Than Buildings	(263,217)	(8,760)	-	(271,977)
Infrastructure	(20,851,361)	(940,168)	-	(21,791,529)
Equipment	(480,329)	(11,709)	39,189	(452,849)
Vehicles	(644,191)	(46,585)	41,080	(649,696)
Total Accumulated Depreciation	<u>(23,733,303)</u>	<u>(1,068,456)</u>	<u>80,269</u>	<u>(24,721,490)</u>
Capital Assets Being Depreciated, Net	<u>26,651,510</u>	<u>(910,439)</u>	<u>(9,798)</u>	<u>25,731,273</u>
Business-Type Activities Capital Assets, Net	<u>\$ 28,310,335</u>	<u>\$ (728,599)</u>	<u>\$ (9,798)</u>	<u>\$ 27,571,938</u>

Depreciation expense was charged to functions as follows:

Business-type Activities:	
Sewer	\$ 680,042
Water	362,938
Transfer Station	25,476
Total Business-type Activities Depreciation Expense	<u>\$ 1,068,456</u>

(J) Cash and Investments, Property Taxes and Warrants Payable

(i) Cash and Investments

The Town's cash and cash equivalents are considered to be demand deposits and short term investments with original maturities of six months or less months from the date of acquisition.

State and local statutes place certain limitations on the nature of deposits and investments available to the Town. Deposits (including demand deposits, term deposits and certificates of deposit) in any one financial institution may not exceed certain prescribed levels without collateralization by the financial institutions involved. Investments can also be made in securities issued by or unconditionally guaranteed by the U.S. government or agencies that have a maturity of less than one year from the date of purchase, repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase and units in the Massachusetts Depository Trust ("MMDT").

MMDT is professionally managed by Fidelity Management and Research Company and uses extensive credit research and prudent management technique methods to preserve the principal value of the Trust.

Deposits

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a formal deposit policy for custodial credit risk. As of June 30, 2018, \$1,561,757 of the Town's bank balance of \$7,795,564 was exposed to credit risk as follows:

Uninsured and Uncollateralized \$ 1,561,757

Investments

According to GASB Statement No. 40, ("Deposit and Investment Risk Disclosures") disclosures must be made for certain investments that have fair values that are highly sensitive to changes in interest rates.

As of June 30, 2018, the Town had the following investments and maturities.

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>		
		<u>Less Than 1</u>	<u>1-5</u>	<u>6-10</u>
Certificates of Deposit	\$ 335,390	\$ 183,093	\$ 152,297	\$ -
U. S. Government Obligations	582,211	268,792	313,419	-
Corporation Notes and Bonds	<u>205,200</u>	<u>68,833</u>	<u>136,367</u>	-
Total	<u>\$ 1,122,801</u>	<u>\$ 520,718</u>	<u>\$ 602,082</u>	<u>\$ -</u>
Other Investments:				
Money Market Funds	\$ 113,156			
Equities	130,586			
Mass. Municipal Depository Trust	<u>19,170</u>			
Total Other Investment	<u>262,912</u>			
Total Investments	<u>\$ 1,385,712</u>			

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Town does not have a formal policy relating to credit risk.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Town does not have a formal policy that limits the amount it may invest in a single issuer.

Fair Value Measurement

Statement #72 of the Government Accounting Standards Board ("GASB") *Fair Value Measurements and Application*, sets forth the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy under GASB 72 are described as follows:

Level 1 - Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Town has the ability to access.

Level 2 -Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the asset or liability;
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 - Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the Towns' own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the Town's own data.

The Town has the following recurring fair value measurements as of June 30, 2018:

	<u>Fair Value Measurements Using</u>			
	<u>Total</u>	<u>Level 1</u> Quoted Prices in Active Markets for Identical Assets	<u>Level 2</u> Significant Other Observable Inputs	<u>Level 3</u> Significant Unobservable Inputs
Investment by Fair Value Level:				
U. S. Treasuries	\$ 582,211	\$ 582,211	\$ -	\$ -
Corporate Bonds	205,200	-	205,200	-
Money Market Funds	113,156	113,156	-	-
Common Stock	130,586	130,586	-	-
Total Assets in the Fair Value Hierarchy	1,031,153	825,953	205,200	-
Certificates of Deposit	335,390			
MMDT	19,170			
Total Investments	\$ 1,385,712			

The investments classified in Level 1 of the fair value hierarchy were valued using prices quoted in active markets for those securities.

ii) Property Taxes

The Town's fiscal year runs from July 1 to June 30. Taxes are levied to the owner of record on the preceding January 1. Preliminary tax bills are mailed out by July 1st, payable in two equal installments. The first two installments are due on August 1st and November 1st. These bills are based on the prior year's net tax on the property. Actual bills are mailed on or before December 31st. The balance remaining (after the preliminary tax previously committed is credited against the actual tax) is payable in two equal installments. Payments are due on February 1st and May 1st, respectively.

The Town is permitted under state law to levy property taxes up to 2.5% of the full and fair cash value of the property. In addition, the law limits the amount by which property tax assessments can be increased to 2.5% of the preceding year's assessment plus any new growth.

iii) Warrants Payable

This account consists of those warrants approved by the Town Accountant for payment between July 1 and July 15. These warrants have been recorded as expenditures during the current fiscal year and the corresponding credit is to the account entitled warrants payable.

(K) Interfund Transfers, Compensated Absences, Long Term Obligations, Estimates and Total Column

i) Interfund Transfers

The accompanying financial statements reflect transactions between the various funds. These transactions represent operating transfers and do not constitute revenues nor expenditures of the funds.

Operating transfers - by fund - are detailed below:

	<u>Transfers In</u>	<u>Transfers (Out)</u>	<u>Total</u>
General	\$ 254,826	\$ (35,000)	\$ 219,826
Non-major Governmental	35,000	(10,000)	25,000
Enterprise - Business Type	-	(244,826)	(244,826)
Total	<u>\$ 289,826</u>	<u>\$ (289,826)</u>	<u>\$ -</u>

ii) Compensated Absences

The liabilities for compensated absences reported in the government-wide and proprietary fund statements consists of unpaid, accumulated annual vacation and sick leave benefits. The liabilities have been calculated using the vesting method, in which leave amounts are considered for employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination.

iii) Long-Term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the government-wide financial statements and in the fund financial statements for proprietary fund types.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs are reported as debt service expenditures.

iv) Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

v) Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

(L) Pension Plans

A. General Information about the Pension Plan

Plan Description

The Town provides pension benefits to eligible employees by contributing to the Middlesex County Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Middlesex County Retirement System. The System is administered by a five member board on behalf of all eligible current employees and retirees. The system provides retirement benefits, cost of living adjustments, disability benefits and death benefits.

The system is a member of the Massachusetts Contributory Retirement System and is governed by Chapter 32 of the Massachusetts General Laws (M.G.L.). The authority to establish and amend benefit provisions requires a statutory change to Chapter 32.

The Middlesex County Retirement System issues a stand-alone financial report that is available to the public at <https://middlesexretirement.org/wp-content/uploads/2018/08/FINAL-MCRS-Audit-Report-of-Financial-Statements-12-31-2017.pdf> or by writing to the Middlesex County Retirement System, 25 Linnell Circle, P.O. Box 160, Billerica, Massachusetts 01865.

Benefits Provided

The Middlesex County Retirement System provides retirement, disability and death benefits as detailed below:

Retirement Benefits

Employees covered by the Contributory Retirement Law are classified into one of four groups depending on job classification. Group 1 comprises most positions in state and local government. It is the general category of public employees. Group 4 comprises mainly police and firefighters. Group 2 is for other specified hazardous occupations. (Officers and inspectors of the State Police are classified as Group 3.)

For employees hired prior to April 2, 2012, the annual amount of the retirement allowance is based on the member's final three-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the table below based on the age of the member at retirement.

<u>Benefit %</u>	<u>Group 1</u>	<u>Group 2</u>	<u>Group 4</u>
	<u>Hired on or before April 1 2012</u>		
2.50%	65+	60+	55+
2.40%	64	59	54
2.30%	63	58	53
2.20%	62	57	52
2.10%	61	56	51
2.00%	60	55	50
1.90%	59	N/A	49
1.80%	58	N/A	48
1.70%	57	N/A	47
1.60%	56	N/A	46
1.50%	55	N/A	45

For employees hired on April 2, 2012 or later, the annual amount of the retirement allowance is based on the member's final five-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the tables below based on the age and years of creditable service of the member at retirement:

<u>Benefit %</u>	<u>Group 1</u>	<u>Group 2</u>	<u>Group 4</u>
	<u>Hired on after April 1 2012</u>		
2.50%	67+	62+	57+
2.35%	66	61	56
2.20%	65	60	55
2.05%	64	59	54
1.90%	63	58	53
1.75%	62	57	52
1.60%	61	56	51
1.45%	60	55	50

For all employees, the maximum annual amount of the retirement allowance is 80 percent of the member's final average salary. Any member who is a veteran also receives an additional yearly retirement allowance of \$15 per year of creditable service, not exceeding \$300. The veteran allowance is paid in addition to the 80 percent maximum.

Retirement Benefits - Superannuation

Members of Group 1, 2 or 4 hired prior to April 2, 2012 may retire upon the attainment of age 55. For retirement at ages below 55, twenty years of creditable service is required.

Members hired prior to April 2, 2012 who terminate before age 55 with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System).

Members of Group 1 hired April 2, 2012 or later may retire upon the attainment of age 60. Members of Group 2 or 4 hired April 2, 2012 or later may retire upon the attainment of age 55. Members of Group 4 may retire upon attainment of age 50 with ten years of creditable service.

Members hired April 2, 2012 or later who terminate before age 55 (60 for members of Group 1) with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (60 for members of Group 1) provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System.

Ordinary Disability Benefits

A member who is unable to perform his or her job due to a non-occupational disability will receive a retirement allowance if he or she has ten or more years of creditable service and has not reached age 55. The annual amount of such allowance shall be determined as if the member retired for superannuation at age 55 (age 60 for Group 1 members hired on or after April 2, 2012), based on the amount of creditable service at the date of disability. For veterans, there is a minimum benefit of 50 percent of the member's most recent year's pay plus an annuity based on his or her own contributions.

Accidental Disability Benefit

For a job-connected disability, the benefit is 72 percent of the member's most recent annual pay plus an annuity based on his or her own contributions, plus additional amounts for surviving children. Benefits are capped at 75 percent of annual rate of regular compensation for employees who become members after January 1, 1988.

Death Benefits

In general, the beneficiary of an employee who dies in active service will receive a refund of the employee's own contributions. Alternatively, if the employee were eligible to retire on the date of death, a spouse's benefit will be paid equal to the amount the employee would have received under Option C. The surviving spouse of a member who dies with two or more years of credited service has the option of a refund of the employee's contributions or a monthly benefit regardless of eligibility to retire, if they were married for at least one year. There is also a minimum widow's pension of \$500 per month, and there are additional amounts for surviving children.

If an employee's death is job-connected, the spouse will receive 72 percent of the member's most recent annual pay, in addition to a refund of the member's accumulated deductions, plus additional amounts for surviving children. However, in accordance with Section 100 of Chapter 32, the surviving spouse of a police officer, firefighter or corrections officer who is killed in the line of duty will be eligible to receive an annual benefit equal to the maximum salary held by the member at the time of death. Upon the death of a job-connected disability retiree who retired prior to November 7, 1996 and could not elect an Option C benefit, a surviving spouse

will receive an allowance of \$9,000 per year if the member dies for a reason unrelated to cause of disability.

Contributions

Active members of the Middlesex County Retirement System contribute either 5%, 7%, 8% or 9% of their gross regular compensation depending on the date upon which their membership began. An additional 2% is required from employees for earnings in excess of \$30,000. The Town is required to pay an actuarially determined rate. The contribution requirement of plan members is determined by M.G.L. Chapter 32. The contribution requirements are established by and may be amended by the Middlesex County Retirement System with the approval of the Public Employee Retirement Administration Commission.

The Town's contractually required contribution rate for the year ended June 30, 2018 was 27.99% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Town were \$1,254,044 for the year ending June 30, 2018.

b. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the Town reported a liability of \$16,341,195 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. Accordingly, update procedures were utilized to roll forward the liability to the measurement date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2017, the Town's proportion was 1.151449%.

For the year ended June 30, 2018, the Town recognized pension expense of \$2,315,362. At June 30, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 55,107	83,451
Change in assumptions	1,562,022	-
Net differences between projected and actual earnings on pension plan investments	-	443,857
Changes in proportion and differences between contributions and proportionate share of contributions	1,450,402	319,560
Contributions subsequent to the measurement date	-	-
	<u>\$ 3,067,531</u>	<u>\$ 846,868</u>

Contributions made subsequent to the measurement date (deferred outflows of resources) are recognized as a reduction of the net pension liability in the next fiscal year. The Town did not have any deferred outflows of resources for contributions made subsequent to the measurement date. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	Amount
2019	\$ 852,427
2020	840,753
2021	603,981
2022	(76,498)

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of January 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement that was updated to December 31, 2017:

Valuation date	January 1, 2018
Actuarial Cost Method	Entry age normal cost method
Amortization Method	Prior year's total contribution increased by 6.5% for fiscal year 2018 through fiscal year 2024, and thereafter the remaining unfunded liability will be amortized on a 4.0% annual increasing basis; ERI Liability amortized in level payments.
Remaining Amortization Period	As of July 1, 2018, 1 year remaining for the 2002 ERI liability; 2 years remaining for the 2003 ERI liability; 4 years remaining for the 2010 ERI liability and 17 years for the remaining unfunded liability.
Asset Valuation Method	The difference between the expected return and the actual investment return on a market value basis is recognized over a five-year period. Asset value is adjusted, as necessary, to be within 20% of market value.
Investment Rate of Return/Discount Rate	7.5% net of pension plan investment expense, including inflation (7.75% in previous valuation)
Inflation Rate	3.25% (3.5% in previous valuation)
Projected Salary Increases	Varies by length of service with ultimate rates of 4.00% for Group 1, 4.25% for Group 2 and 4.50% for Group 4
Cost of Living Adjustments	3.00% of first \$14,000
Rates of Retirement	Varies based upon age for general employees, police and fire employees.
Rates of Disability	For general employees, it was assumed that 45% of all disabilities are ordinary (55% are service connected). For police and fire employees, 10% of all disabilities are assumed to be ordinary (90% are service connected).
Mortality Rates were based on the tables noted below:	
Pre-Retirement	The RP-2014 Blue Collar Mortality Table projected generationally with Scale MP-2017 (previously RP-2000 Employee Mortality Table projected generationally from 2009 with Scale BB2D)
Healthy Retiree	The RP-2014 Blue Collar Health Annuitant Mortality Table projected generationally with Scale MP-2017 (previously RP-2000 Health Annuitant Mortality Table projected generationally from 2009 with Scale BB2D)
Disabled	The RP-2014 Blue Collar Health Annuitant Mortality Table set forward one year and projected generationally with Scale MP-2017 (previously RP-2000 Health Annuitant Mortality Table projected generationally from 2015 using Scale BB2D)

In performing the actuarial valuation, various assumptions are made regarding mortality, retirement, disability and withdrawal rates as well as salary increases and investment returns. A comparison of the results of the current valuation and the prior valuation is made to determine how closely actual experience relates to expected.

The mortality tables listed in the assumption table were determined to contain provisions appropriate to reasonably reflect future mortality improvement, based on a review of the mortality experience of the plan.

Changes in Assumptions

The following assumption changes were reflected in the January 1, 2018 actuarial valuation:

- The mortality tables for healthy participants were changed from the RP-2000 Employee and Healthy Annuitant Mortality Tables projected generationally using Scale BB2D from 2009 to the RP-2014 Blue Collar Employee and Healthy Annuitant Mortality Tables projected generationally using Scale MP-2017.
- The mortality tables for disabled participants were changed from the RP-2000 Healthy Annuitant Mortality Table projected generationally using Scale BB2D from 2015 to the RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward 1 year projected generationally using Scale MP-2017.
- The long-term salary increase assumption was lowered by 0.25%, to 4.00% for Group 1 participants, 4.25% for Group 2 participants, and 4.50% for Group 4 participants.
- The investment rate of return assumption was reduced from 7.75% to 7.50%. The inflation rate was reduced to 3.25% from the previous rate of 3.50%.

Changes in Plan Provisions

There were not any changes in the Plan provisions.

Investment Policy

The pension plan's policy in regard to the allocation of invested assets is established by PRIT. Plan assets are managed on a total return basis with a long-term objective of achieving a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected

inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Long Term Expected <u>Rate of Return</u>	Target <u>Allocation</u>
Domestic Equity	6.15%	17.50%
International Developed Markets Equity	7.11%	15.50%
International Emerging Markets Equity	9.41%	6.00%
Core Fixed Income	1.68%	12.00%
High-yield Fixed Income	4.13%	10.00%
Real Estate	4.90%	10.00%
Commodities	4.71%	4.00%
Hedge Funds, GTAA, Risk Parity	3.94%	13.00%
Private Equity	10.28%	12.00%
		<u>100.00%</u>

Rate of Return

The annual money-weighted rate of return on pension plan investments for December 31, 2017 (net of investment expenses) was 17.25%. (7.35% for December 31, 2016). The money-weighted rate of return expresses investment performance, net of pension plan investment expense, is adjusted for the changing amounts actually invested, measured monthly.

Discount Rate

The discount rate used to measure the total pension liability was 7.5% (7.75 % in the previous valuation). The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that the Middlesex County Retirement System contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Town's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Town's share of the net pension liability of the Middlesex County Retirement System, calculated using the discount rate of 7.5%, as well as what the Middlesex County Retirement System's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5%) or 1-percentage-point higher (8.5%) than the current rate:

	1% Decrease <u>(6.50%)</u>	Discount Rate <u>(7.50%)</u>	1% Increase <u>(8.50%)</u>
Town's proportionate share of the Net Pension Liability	\$20,056,080	\$16,341,195	\$13,209,041

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Middlesex County Retirement System financial report. The System issues a stand-alone financial report is available that can be obtained through the System's website at <https://middlesexretirement.org/wp-content/uploads/2018/08/FINAL-MCRS-Audit-Report-of-Financial-Statements-12-31-2017.pdf>.

(M) Other Postemployment Benefits (OPEB)

The Governmental Accounting Standards Board (GASB) issued Statement #74 *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (which became effective for the June 30, 2017 reporting period) and Statement #75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (effective for the June 30, 2018 reporting period). GASB Statements #74 and #75 relate to reporting requirements of the Town's OPEB Trust fund and the Town's OPEB liability. The net other post-employment benefits **liability** reported in the Town's statement of net position under the new standards differs from the net other post-employment benefits **obligation** amount previously reported (in accordance with the prior standards guided by GASB Statement #45 *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*). Under GASB Statement #45, the reporting of the Town's net other post-employment benefits liability was "phased in" over a thirty-year period. The new standards eliminate the thirty-year phase in period and require reporting the entire other post-employment benefits liability.

We have reported below, in the Notes to the Financial Statements, OPEB information relating to both GASB 75 and GASB 74. The GASB 75 Actuarial Valuation Report, prepared for the Town, has an Actuarial Valuation Date of July 1, 2016. The GASB 75 Report also has a Reporting Date of June 30, 2018, and a Measurement Date of July 1, 2017. The GASB 74 Actuarial Valuation Report also has an Actuarial Valuation Date of July 1, 2016 and a Reporting Date of June 30, 2018. However, in accordance with the GASB 74 Standards, the GASB 74 Report does not have a Measurement date. Because of these differences in the two Actuarial Reports, we have reported separate information below (in the Notes to the Financial Statements) relating to GASB 75 and GASB 74, if there were any differences in the specific OPEB information that must be reported.

Summary of Significant Accounting Policies (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Town's Plan and additions to/deductions from Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

General Information About the Plan

Plan Description.

Plan Administration: The Town administers all activity related to the other post-employment benefits plan - a single employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB) for all eligible employees of the Town. Management of the plan is vested in the Town. The Town's Board of Selectmen has the authority to establish and amend benefit terms.

Plan Membership: At June 30, 2018, the plans membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefit payments	62
Active Plan Members	<u>73</u>
Total	135

Benefits Provided: The Town provides retired employees and their spouses and dependents with payments for a portion of their health insurance premiums. Benefits are provided through a third party insurer.

Contributions. The Town pays 70% of the premiums for health insurance for the retirees. Benefits paid by the Town are on a pay-as-you-go basis. The contribution requirements of plan members and the Town may be amended from time to time.

Employer Reporting (GASB 75)

Net OPEB Liability

The Town's net OPEB liability was measured as of July 1, 2017, (for June 30, 2018 reporting) and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2016.

Total OPEB Liability	\$11,440,664
Plan Fiduciary Net Position	<u>(201,713)</u>
Net OPEB Liability	<u><u>\$11,238,951</u></u>

Plan fiduciary net position as a percentage of the total OPEB liability	1.76%
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Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

GASB 75

GASB 74

Inflation	2.75%	2.75% as of June 30, 2018 and for future period
Salary Increases	3.00% annually	3.00% annually as of June 30, 2018 and for future period
Investment Rate of Return	2.75%, net of OPEB plan investment expense, including inflation	2.75%, net of OPEB plan investment expense, including inflation
Mortality Rates were based on the tables noted below:		
Healthy:		
Pre-Retirement Mortality	RP-2000 Employees Mortality Table projected generationally with scale BB and a base year 2009 for males and females	RP-2000 Employees Mortality Table projected generationally with scale BB and a base year 2009 for males and females
Post-Retirement Mortality	RP-2000 Healthy Annuitant Mortality Table projected generationally with scale BB and a base year 2009 for males and females	RP-2000 Healthy Annuitant Mortality Table projected generationally with scale BB and a base year 2009 for males and females
Disabled Mortality	RP-2000 Healthy Annuitant Table projected generationally with scale BB and a base year 2012 for males and females	RP-2000 Healthy Annuitant Table projected generationally with scale BB and a base year 2012 for males and females

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocations and best estimates of arithmetic real rates of return for each major asset class summarized in the target asset allocation are summarized in the table below:

	Target <u>Allocation</u>	Long Term Expected Rate <u>Return</u>
Domestic Equity - Large Cap	0.00%	4.00%
Domestic Equity - Small/Mid Cap	0.00%	6.00%
International Equity - Developed Market	0.00%	4.50%
International Equity - Emerging Market	0.00%	7.00%
Domestic Fixed Income	0.00%	2.00%
International Fixed Income	0.00%	3.00%
Alternatives	0.00%	6.50%
Real Estate	0.00%	6.25%
Cash	100.00%	0.00%
	<u>100.00%</u>	

Discount rate: The discount rate used to measure the total OPEB liability was 3.25% (3.50% in the prior valuation). The projection of cash flows used to determine the discount rate assumed that Town contributions will not be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. Therefore a blended long-term expected rate of return on OPEB plan investments was applied to determine the total OPEB liability.

Changes in Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability	Plan	
		Fiduciary Net Position	Net OPEB Liability
	(a)	(b)	(a) - (b)
Balances 7/1/2017	\$ 11,002,902	\$ -	\$ 11,002,902
Service cost	377,220	-	377,220
Interest	364,947	-	364,947
Changes of benefit terms	-	-	-
Difference between expected and actual experience	-	-	-
Changes in assumptions	-	-	-
Contributions - employer	-	504,405	(504,405)
Net investment income	-	1,713	(1,713)
Benefit payments	(304,405)	(304,405)	-
Net changes	<u>437,762</u>	<u>201,713</u>	<u>236,049</u>
Balances 6/30/18	<u>\$ 11,440,664</u>	<u>\$ 201,713</u>	<u>\$ 11,238,951</u>

Sensitivity of the net OPEB liability to changes in the discount rate: The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.25%) or 1-percentage-point higher (4.25%) than the current discount rate:

	1% Decrease <u>2.25%</u>	Discount Rate <u>3.25%</u>	1% Increase <u>4.25%</u>
Net OPEB Liability (asset)	\$13,450,393	\$11,238,951	\$9,659,800

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates:
The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1-percentage-point higher (6.0% decreasing to 4.0%) than the current healthcare cost trend rates:

	1% Decrease	Healthcare Trend Rates	1% Increase
	<u>4.00%</u>	<u>5.00%</u>	<u>6.00%</u>
Net OPEB Liability (asset)	\$8,892,150	\$11,238,951	\$14,232,015

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the Town recognized OPEB expense of \$235,235. At June 30, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Change in assumptions	-	-
Net differences between projected and actual earnings on OPEB plan investments	814	-
	<u>\$ 814</u>	<u>\$ -</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	Amount
2019	\$ 204
2020	204
2021	204
2022	202
2023	-
Thereafter	-

OPEB plan fiduciary net position. Detailed information about the OPEB plan's fiduciary net position is available in the accompanying financial statements.

Plan Reporting – Fiduciary Funds (GASB 74 Reporting)

Investments

Investment Policy: The plan's policy in regard to the allocation of invested assets is approved and may be amended by the Treasurer. The intended policy pursues an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocations and best estimates of arithmetic real rates of return for each major asset class summarized in the target asset allocation as of June 30, 2018, are noted above.

Concentrations

The OPEB plan did not hold investments in any one organization that represent 5% or more of the OPEB plan's fiduciary net position.

Rate of Return

For the year ended June 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was -0.13%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of July 1, 2016 (rolled forward to June 30, 2018), using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified.

Changes in Assumption:

The actuarial assumptions used in the most recent valuation reflect the Public Employees' Retirement Commission's (PERAC) recent experience analysis published in 2014 (based on the years 2006-2011) updated to reflect data through January 1, 2015 for post retirement mortality and professional judgement.

Discount rate: The discount rate used to measure the total OPEB liability was 3.50% (3.25% in the prior valuation). The projection of cash flows used to determine the discount rate assumed that Town contributions will not be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members. Therefore a blended long-term expected rate of return on OPEB plan investments was applied to determine the total OPEB liability.

Sensitivity of the net OPEB liability to changes in the discount rate: The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.50%) or 1-percentage-point higher (4.50%) than the current discount rate:

	1% Decrease <u>2.50%</u>	Discount Rate <u>3.50%</u>	1% Increase <u>4.50%</u>
Net OPEB Liability (asset)	\$13,387,855	\$11,275,905	\$9,719,421

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates: The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage-point lower or 1-percentage-point higher (6.0% decreasing to 4%) than the current healthcare cost trend rates:

	1% Decrease <u>4.00%</u>	Healthcare Trend Rates <u>5.00%</u>	1% Increase <u>6.00%</u>
Net OPEB Liability (asset)	\$8,959,001	\$11,275,905	\$14,222,280

III. Detail Notes on All Funds

(A) Accounts Receivable

The accounts receivable on the balance sheet are listed below by levy.

Governmental Activities

Property Taxes Receivable:

Real Estate Taxes

2018	\$ 246,894	
2017	68,979	
2016	22,649	
2015	7,109	
Total Real Estate Taxes	<u>345,631</u>	\$ 345,631

Personal Property Taxes

2018	2,837	
2017	2,858	
2016	2,601	
2015	2,295	
2014	1,448	
2013	12	
2012	11	
Total Personal Property Taxes	<u>12,062</u>	12,062

Total Property Taxes Receivable \$ 357,693

Tax Liens \$ 166,844

(A) Accounts Receivable (Continued)

Excise Taxes Receivable:

Motor Vehicle Excise Taxes

2018	\$ 138,581
2017	42,546
2016	10,528
2015	17,662
2014	5,933
2013	14,885
2012	6,645
2011	4,306
2010	4,591
2009	5,285
2008	3,537

Tax Excise Receivable \$ 254,499

Charges for Services:

Ambulance \$ 551,386

Other:

Fines \$ 300

Property Taxes Not Due - Clause 41A \$ 49,839

Intergovernmental:

Commonwealth - Highway Funds \$ 110,821

Total Intergovernmental \$ 110,821

Business Type Activities:

User Charges:

Sewer \$247,090

Water 150,273

Total User Charges \$397,363

Liens:

Sewer Liens \$ 52,712

Water Liens 19,464

Total Liens \$ 72,176

Special Assessments:

Current:

Betterments \$ 4,143

Noncurrent:

Sewer Betterments Not Yet Due \$ 668,631

(B) Liabilities

i Bond Anticipation Notes Payable

(a) The Town has various bond anticipation notes outstanding as of June 30, 2018 as follows:

<u>Purpose</u>	<u>Balance Beginning of Year</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Balance End of Year</u>	<u>Maturity Date</u>	<u>Interest Rate</u>
<u>Governmental Activities:</u>						
Fire Truck	\$ 140,000	\$ 105,000	\$ 140,000	\$ 105,000	8/17/2018	1.30%
Total	<u>\$ 140,000</u>	<u>\$ 105,000</u>	<u>\$ 140,000</u>	<u>\$ 105,000</u>		

ii Long Term Debt

General obligation bonds outstanding at June 30, 2018, bear interest at various rates.

(a) Changes in Long Term Debt - the following is a summary of bond transactions for the year ended June 30, 2018:

<u>Governmental Activities:</u>	<u>Sale Date</u>	<u>Original Borrowing</u>	<u>True Interest Cost</u>	<u>Final Maturity</u>	<u>Balance July 1, 2017</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Balance June 30, 2018</u>
General Obligation Bond								
Senior Center	4/11/2012	\$ 612,500	2.03%	5/15/2022	\$ 284,000	\$ -	\$ (59,000)	\$ 225,000
Park and Recreation Building	4/11/2012	41,200	2.06%	5/15/2022	20,000	-	(4,000)	16,000
Land Acquisition: Pepperell Springs	8/17/2015	364,000	2.08%	8/17/2024	281,000	-	(41,000)	240,000
Computer Hardware	8/17/2015	8,000	2.08%	10/1/2017	-	-	-	-
Radio System of Fire Department	8/17/2015	18,000	2.08%	10/1/2017	-	-	-	-
Total Governmental Activities					<u>\$ 585,000</u>	<u>\$ -</u>	<u>\$ (104,000)</u>	<u>\$ 481,000</u>

(B) Liabilities (Continued)

<u>Business Type Activities:</u>	<u>Sale Date</u>	<u>Original</u>	<u>True</u>	<u>Final Maturity</u>	<u>Balance</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Balance</u>
<u>General Obligation Bond</u>		<u>Borrowing</u>	<u>Interest Cost</u>		<u>July 1, 2017</u>			<u>June 30, 2018</u>
Water Main (Lowell Road)	8/17/2015	225,000	2.08%	10/1/2024	\$ 174,000	\$ -	\$ (25,000)	\$ 149,000
Water Well- Bemis St Imp	8/17/2015	291,000	2.08%	10/1/2028	266,000	-	(25,000)	241,000
Water Well- Jersey St Imp	8/17/2015	77,000	2.08%	10/1/2028	70,000	-	(7,000)	63,000
Water Wells- Imp's	8/17/2015	146,000	2.08%	10/1/2028	133,000	-	(13,000)	120,000
Water Main- (Donut Holes)	8/17/2015	36,000	2.08%	10/1/2028	32,000	-	(3,000)	29,000
Water Building - Renovate	8/17/2015	216,000	2.08%	10/1/2028	197,000	-	(19,000)	178,000
Water Well- Nashua/Alves	8/17/2015	117,500	2.08%	10/1/2028	107,500	-	(10,000)	97,500
Water Main	7/15/2010	217,500	3.61%	7/15/2030	144,000	-	(11,000)	133,000
Water Main Upgrade	7/15/2010	125,000	3.63%	7/15/2030	84,000	-	(6,000)	78,000
Water Well - Nashua Road	7/15/2010	1,186,600	3.64%	7/15/2030	826,000	-	(59,000)	767,000
Water Engineering Services	7/15/2010	250,000	3.63%	7/15/2030	168,000	-	(12,000)	156,000
Sewer: Extension- Jewett St	4/11/2012	132,000	2.03%	5/15/2022	62,000	-	(13,000)	49,000
Sewer: Extension- Lowell Rd	4/11/2012	139,000	1.91%	5/15/2022	59,000	-	(16,000)	43,000
Sewer: Extension- Park St	4/1/2012	30,300	2.07%	5/15/2022	15,000	-	(3,000)	12,000
Sewer: WWTP - Plant Upgrade- Mata Loan	2/1/2005	4,724,930	2.00%	2/1/2025	2,300,000	-	(255,000)	2,045,000
Sewer: Extension- Park St- Finish	8/17/2015	122,000	2.08%	10/1/2024	94,000	-	(14,000)	80,000
Sewer: WWTP - Design/Plans	8/17/2015	156,000	2.08%	10/1/2024	120,000	-	(18,000)	102,000
Sewer: Extension- Mason/Townsend	8/17/2015	277,000	2.08%	10/1/2028	255,000	-	(26,000)	229,000
Sewer: Extension- Donut Holes	8/17/2015	292,500	2.08%	10/1/2028	267,500	-	(25,000)	242,500
Sewer: WWTP- UV Enclosure	8/17/2015	42,000	2.08%	10/1/2028	38,000	-	(4,000)	34,000
Sewer: Extension - Brookline Village	7/15/2010	1,749,000	3.64%	7/15/2030	1,218,000	-	(87,000)	1,131,000
Sewer: Extension - BHMN	7/15/2010	1,322,000	3.63%	7/15/2030	918,000	-	(67,000)	851,000
Sewer Refunding debt	7/15/2010	915,000	2.75%	7/15/2018	245,000	-	(120,000)	125,000
Sewer: Engineering Services	7/15/2010	98,150	3.56%	7/15/1930	60,000	-	(5,000)	55,000
Sewer: Engineering Services	7/15/2010	150,000	3.61%	7/15/2030	<u>102,000</u>	-	<u>(8,000)</u>	<u>94,000</u>
Total Business Type Activities					<u>\$ 7,955,000</u>	<u>\$ -</u>	<u>\$ (851,000)</u>	<u>\$ 7,104,000</u>

(B) Liabilities (Continued)

(b) Summary of Debt Service Requirements to Maturity

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2019	\$104,000	\$14,115	\$861,000	\$265,416
2020	102,000	10,920	738,000	233,408
2021	101,000	7,460	744,000	202,971
2022	95,000	4,030	750,000	172,114
2023	40,000	1,180	740,000	142,370
2024 - 2028	39,000	390	2,521,000	350,373
2029 - 2031	<u>0</u>	<u>0</u>	<u>750,000</u>	<u>46,250</u>
	<u>\$481,000</u>	<u>\$38,095</u>	<u>\$7,104,000</u>	<u>\$1,412,902</u>

(c) On July 15, 2010, the Town issued \$915,000 of Refunding Bonds to refund \$905,000 of General Obligation Bonds. The net savings from this refunding issue was \$98,328. The principal and interest costs on the refunded debt and the refunding debt are shown below:

	<u>Refunding Bonds Principal and Interest</u>	<u>Refunded Bonds Principal and Interest</u>	<u>Net Savings</u>
2019	<u>\$127,026</u>	<u>\$138,307</u>	<u>\$11,281</u>
	<u>\$127,026</u>	<u>\$138,307</u>	<u>\$11,281</u>

On April 11, 2012, the Town issued \$955,000 of Refunding Bonds to refund \$935,000 of General Obligation Bonds. The net savings from this refunding issue was \$94,818. The principal and interest costs on the refunded debt and the refunding debt are shown below:

	<u>Refunding Bonds Principal and Interest</u>	<u>Refunded Bonds Principal and Interest</u>	<u>Net Savings</u>
2019	\$104,875	\$112,941	\$8,066
2020	97,500	108,382	10,882
2021	89,800	98,750	8,950
2022	<u>77,250</u>	<u>89,250</u>	<u>12,000</u>
	<u>\$369,425</u>	<u>\$409,323</u>	<u>\$39,898</u>

On August 17, 2015, the Town issued \$2,375,000 of Refunding Bonds to refund \$2,450,000 of General Obligation Bonds. The new savings from this refunding issue was \$246,652.

The principal and interest costs on the refunded debt and the refunding debt are shown below:

	<u>Refunding Bonds Principal and Interest</u>	<u>Refunded Bonds Principal and Interest</u>	<u>Net Savings</u>
2019	\$283,025	\$303,012	\$19,988
2020	268,925	293,813	24,888
2021	259,925	284,612	24,688
2022	250,925	275,413	24,488
2023	244,175	266,112	21,938
2024	229,775	251,888	22,113
2025	131,125	142,688	11,563
2026	123,188	137,656	14,469
2027	120,025	132,594	12,569
2028	<u>111,650</u>	<u>127,531</u>	<u>15,881</u>
	<u>\$2,022,738</u>	<u>\$2,215,319</u>	<u>\$192,581</u>

(B) Liabilities (Continued)

(d) Subsidies through the Massachusetts Water Pollution Abatement Trust

The Massachusetts Water Pollution Abatement Trust (MWPAT) was created by Chapter 275 of the acts of 1989 to implement the State Revolving Fund Program (SRF) contemplated by the Title VI of the Federal Clean Water Act.

The Trust administers a SRF program which includes both a federal and state capitalized revolving funds. Loans are made from the fund to local governmental units to finance the costs of eligible water pollution abatement programs.

Local governments obtain financing through the SRF and receive subsidies, but are obligated for the entire amount of the debt. The Town has bonded several issues through the program. Subsidies which will be utilized to offset the principal and interest debt service costs disclosed in the summary above are noted below:

	<u>SRF Subsidies</u>
2019	\$48,912
2020	45,450
2021	41,857
2022	38,102
2023	34,183
2024	30,133
2025	<u>20,075</u>
Total Subsidies	<u>\$258,712</u>

(e) Bond Authorizations

Long-term debt authorizations voted by the Town which have not been issued or rescinded as of June 30, 2018, are as follows:

<u>Date Authorized</u>	<u>Purpose</u>	<u>Amount</u>
June 27, 2010	Fire Truck	<u>\$105,000</u>
	Total	<u>\$105,000</u>

(f) Changes in the Government's Long-Term Liabilities for the Year ended June 30, 2018 are as follows:

	<u>Balance July 1, 2017</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance June 30, 2018</u>	<u>Current Portion</u>
Governmental Activities:					
Bonds Payable	\$ 585,000	\$ -	\$ (104,000)	\$ 481,000	\$ 104,000
Landfill Liability	65,440	-	(7,800)	57,640	7,800
Compensated Absences	476,544	81,138	(95,309)	462,373	-
Net Pension Liability	12,995,061	1,320,626	(1,683,576)	12,632,111	-
Other Post Employment Benefits	<u>9,221,189</u>	<u>650,714</u>	<u>(452,873)</u>	<u>9,419,030</u>	<u>-</u>
Total Governmental Activities	<u>\$ 23,343,234</u>	<u>\$ 2,052,478</u>	<u>\$ (2,343,558)</u>	<u>\$ 23,052,154</u>	<u>\$ 111,800</u>
Business Type Activities:					
Bonds Payable	\$ 7,955,000	\$ -	\$ (851,000)	\$ 7,104,000	\$ 861,000
Add: Unamortized Premium	<u>138,185</u>	<u>-</u>	<u>(19,742)</u>	<u>118,443</u>	<u>19,741</u>
Bonds Payable	8,093,185	-	(870,742)	7,222,443	880,741
Net Pension Liability	3,542,102	447,559	(280,577)	3,709,084	-
Other Post Employment Benefits	<u>1,781,713</u>	<u>91,453</u>	<u>(53,245)</u>	<u>1,819,921</u>	<u>-</u>
Total Business Type Activities	<u>\$ 13,417,000</u>	<u>\$ 539,012</u>	<u>\$ (1,204,564)</u>	<u>\$ 12,751,448</u>	<u>\$ 880,741</u>

IV. Subsequent Year Authorizations

The Town (including the water, transfer station and sewer enterprise funds) adopted a fiscal 2019 operating and capital budget of \$31,455,504. Fiscal 2019 budgetary amounts which are not reflected in the accompanying financial statements will be financed by the following sources:

Property Taxes, State Aid and Non-Property Tax Revenue	\$ 26,315,731
Enterprise Fund Revenues and Available Funds	4,390,177
Committed Fund Balance:	
General Fund - Other	749,596
Total	<u>\$ 31,455,504</u>

V. Significant Commitments

Encumbrances for open purchases are reported as Assigned Fund Balance unless the resources have already been restricted, committed or assigned for another purpose. The assigned fund balance in the general fund includes encumbrances of \$42,791.

VI. Ambulance Fund

In fiscal year 2014, the activity related to the ambulance fund was moved to the general fund. In the past, the activity was recorded and reported with the non major governmental funds.

VII. Prior Period Adjustment

Governmental Accounting Standards Board Statement #45 (Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions) required reporting the net Other Post Employment Benefits (OPEB) liability over a thirty year phase in period. Beginning in fiscal year 2018, the implementation of Governmental Accounting Standards Board Statement #75 (Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions) eliminated the phase in period and the entire net Other Post Employment Benefits (OPEB) liability must be reported. As a result, a prior period adjustment was required to reflect the entire net OPEB liability at the beginning of the fiscal year. The net position prior to the adjustment, the prior period adjustment and the net position after the prior period adjustment are as follows:

	<u>Total</u>	<u>Governmental Activities</u>	<u>Business Type Activities</u>
Net Position Prior to Adjustment	\$ 27,544,389	\$ 5,378,122	\$ 22,166,267
Prior Period Adjustment	(7,470,490)	(6,479,596)	(990,894)
Net Position After the Adjustment	<u>\$ 20,073,899</u>	<u>\$ (1,101,474)</u>	<u>\$ 21,175,373</u>

VII. Implementation of New GASB Pronouncements

During fiscal year 2018, the following GASB pronouncements were implemented:

- The GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which is required to be implemented in reporting periods beginning after June 15, 2017. The implementation of this standard required reporting the entire net OPEB liability in the financial statements. In addition, the standard required significant note disclosures and additional required supplementary information.
- The GASB issued Statement No 81, *Irrevocable Split-Interest Agreements*, which is required to be implemented in reporting periods beginning after December 15, 2016. The implementation of this pronouncement did not impact the financial statements.
- The GASB issued Statement No 82, *Pension Issues—an amendment of GASB Statements No. 67, No. 68, and No. 73* which is required to be implemented in fiscal year 2018. This Statement amends Statements 67 and 68 to require the presentation of covered payroll, defined as the payroll on which contributions to a pension plan are based, and ratios that use that measure. The statement was implemented.
- The GASB issued Statement No. 85, *Omnibus 2017* which is required to be implemented in reporting periods beginning after June 15, 2017. The implementation of this pronouncement did not impact the financial statements.
- The GASB issued Statement No. 86, *Certain Debt Extinguishment Issues* which is required to be implemented in reporting periods beginning after June 15, 2017. The implementation of this pronouncement did not impact the financial statements.

The following GASB pronouncements will be implemented in future fiscal years:

- The GASB issued Statement No. 83, *Certain Asset Retirement Obligations* which is required to be implemented for reporting periods beginning after June 15, 2018.
- The GASB issued Statement No. 84, *Fiduciary Activities* which is required to be implemented in reporting periods beginning after December 15, 2018.
- The GASB issued Statement No. 87, *Leases* which is required to be implemented in reporting periods beginning after December 15, 2019.
- The GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* which is required to be implemented in reporting periods beginning after June 15, 2018.
- The GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period* which is required to be implemented in reporting periods beginning after December 15, 2019.
- The GASB issued Statement No. 90 *Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61* which is required to be implemented in reporting periods beginning after December 15, 2018.

Management is currently assessing the impact that the implementation of these pronouncements will have on the basic financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

Town of Pepperell, Massachusetts
Required Supplementary Information
Statement of Revenues and Expenditures - Budget and Actual
General Fund (Budgetary Basis)
Fiscal Year Ended June 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget
	<u>Original</u>	<u>Final</u>		Positive (Negative)
<u>Revenues</u>				
Property Taxes	\$ 20,219,551	\$ 20,219,551	\$ 20,190,631	\$ (28,920)
Tax Liens	-	-	12,920	12,920
Excises	1,555,132	1,555,132	1,780,734	225,602
Penalties and Interest	53,500	53,500	52,725	(775)
Licenses and Permits	227,900	227,900	298,482	70,582
Fees and Other Departmental	118,642	118,642	148,613	29,971
Intergovernmental	1,708,830	1,708,830	1,658,441	(50,389)
Charges for Services	527,576	527,576	486,745	(40,831)
Fines and Forfeits	20,000	20,000	17,818	(2,182)
Earnings on Investments	11,200	11,200	12,789	1,589
In Lieu of Taxes	20,500	20,500	22,601	2,101
Miscellaneous	-	-	19,111	19,111
Total Revenues	<u>24,462,831</u>	<u>24,462,831</u>	<u>24,701,610</u>	<u>238,779</u>
<u>Expenditures</u>				
Current:				
General Government	1,162,265	1,181,882	1,152,491	29,391
Public Safety	2,892,140	3,012,327	2,948,100	64,227
Education	16,353,875	16,353,875	16,353,875	-
Highway and Public Works	1,228,328	1,416,716	1,409,084	7,632
Health and Human Services	432,525	401,935	365,099	36,836
Culture and Recreation	522,905	522,905	512,489	10,416
Debt Service	122,360	122,360	122,359	1
Intergovernmental	33,453	33,453	33,453	-
Employee Benefits	2,072,806	2,071,226	2,056,929	14,297
Capital Outlay	235,470	235,470	183,025	52,445
Total Expenditures	<u>25,056,127</u>	<u>25,352,149</u>	<u>25,136,904</u>	<u>215,245</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(593,296)</u>	<u>(889,318)</u>	<u>(435,294)</u>	<u>454,024</u>
<u>Other Financing Sources (Uses):</u>				
Transfers In	244,826	254,826	254,826	-
Transfers Out	(35,000)	(35,000)	(35,000)	-
Other Available Funds	50,000	50,000	50,000	-
Free Cash	333,470	619,492	619,492	-
Total Other Financing Sources (Uses)	<u>593,296</u>	<u>889,318</u>	<u>889,318</u>	<u>-</u>
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Uses	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 454,024</u>	<u>\$ 454,024</u>

See Notes to the Required Supplementary Information

Required Supplementary Information
Schedule of the Town of Pepperell, Massachusetts' Proportionate Share of the Net Pension Liability
Middlesex County Retirement System
Last Ten Fiscal Years**

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Town's proportionate share of net pension liability (asset) (%)	1.151449%	1.167156%	0.984993%	0.963958%	0.969880%	<i>"Schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available"</i>				
Town's proportionate share of net pension liability (asset) (\$)	16,341,195	16,537,163	12,706,598	11,580,175	11,500,606					
Town's covered payroll	4,479,949	4,404,857	4,458,982	4,287,483	4,032,304					
Town's proportionate share of net pension liability (asset) as a percentage of its covered payroll	364.76%	375.43%	284.97%	270.09%	285.21%					
Plan fiduciary net position as a percentage of the pension liability	49.27%	45.49%	46.13%	47.65%	46.18%					

** Historical information prior to implementation of GASB 67/68 is not required.

The amounts presented for each fiscal year were determined as of December 31.

See Notes to the Required Supplementary Information

Required Supplementary Information
Schedule of the Town of Pepperell, Massachusetts' Contributions
Middlesex County Retirement System
Last Ten Fiscal Years

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Contractually required contribution	\$ 1,254,044	\$ 1,074,825	\$ 1,009,146	\$ 967,605	\$ 907,371	\$ 815,038	\$ 778,181	\$ 687,784	\$ 658,167	\$ 679,298
Contributions in relation to the contractually required contribution	<u>(1,254,044)</u>	<u>(1,074,825)</u>	<u>(1,009,146)</u>	<u>(967,605)</u>	<u>(907,371)</u>	<u>(815,038)</u>	<u>(778,181)</u>	<u>(687,784)</u>	<u>(658,167)</u>	<u>(679,298)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	4,479,949	4,404,857	4,458,982	4,287,483	4,032,304	<i>"Schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available"</i>				
Contributions as a percentage of covered payroll	27.99%	24.40%	22.63%	22.57%	22.50%					

See Notes to the Required Supplementary Information

Town of Pepperell, Massachusetts
 Required Supplementary Information
 Schedule of Changes in the Net OPEB Liability and Related Ratios
 Employer Reporting GASB 75
 June 30, 2018
 Last 10 Fiscal Years

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Total OPEB liability										
Service cost	\$ 377,220	<i>"Schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available"</i>								
Interest	364,947									
Changes of benefit terms	-									
Difference between expected and actual experience	-									
Changes in assumptions	-									
Benefit payments	(304,405)									
Net change in total OPEB liability	<u>437,762</u>									
Total OPEB liability - beginning	<u>11,002,902</u>									
Total OPEB liability - ending (a)	<u>\$ 11,440,664</u>									
Plan Fiduciary net position										
Contributions - employer	\$ 200,000									
Net investment income	1,713									
Benefit payments	-									
Administrative expense	-									
Net change in plan fiduciary net position	<u>201,713</u>									
Plan fiduciary net position - beginning	<u>-</u>									
Plan fiduciary net position - ending (b)	<u>\$ 201,713</u>									
Town's net OPEB liability - ending (a) - (b)	<u>\$ 11,238,951</u>									
Plan fiduciary net position as a percentage of the total OPEB liability	1.76%									
Covered payroll	\$ 5,068,706									
Town's net OPEB liability as a percentage of covered payroll	221.73%									
Notes to Schedule:										
<i>Changes in assumption</i>		Discount rate is 3.25% - previously 3.5%								

See Notes to the Required Supplementary Information

Town of Pepperell, Massachusetts
Required Supplementary Information
Schedule of Changes in the Net OPEB Liability and Related Ratios
Plan Fiduciary Reporting - GASB 74
June 30, 2018
Last 10 Fiscal Years

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Total OPEB liability										
Service cost	\$ 373,757	\$ 377,220	<i>"Schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available"</i>							
Interest	194,195	364,947								
Changes of benefit terms	-	-								
Difference between expected and actual experience	(210,437)	-								
Changes in assumptions	-	-								
Benefit payments	(320,828)	(304,405)								
Net change in total OPEB liability	<u>36,687</u>	<u>437,762</u>								
Total OPEB liability - beginning	<u>11,440,664</u>	<u>11,002,902</u>								
Total OPEB liability - ending (a)	<u>\$ 11,477,351</u>	<u>\$ 11,440,664</u>								
Plan Fiduciary net position										
Contributions - employer	\$ 320,828	\$ 200,000								
Net investment income	(267)	1,713								
Benefit payments	(320,828)	-								
Administrative expense	-	-								
Net change in plan fiduciary net position	<u>(267)</u>	<u>201,713</u>								
Plan fiduciary net position - beginning	<u>201,713</u>	<u>-</u>								
Plan fiduciary net position - ending	<u>\$ 201,446</u>	<u>\$ 201,713</u>								
Town's net OPEB liability - ending	<u>\$ 11,275,905</u>	<u>\$ 11,238,951</u>								
Plan fiduciary net position as a percentage of the total OPEB liability	1.76%	1.76%								
Covered payroll	\$ 5,105,855	\$ 5,068,706								
Town's net OPEB liability as a percentage of covered payroll	220.84%	221.73%								
Notes to Schedule:										
<i>Changes in assumption</i>	Discount rate is 3.50% - previously 3.25%									

See Notes to the Required Supplementary Information

Town of Pepperell, Massachusetts
Required Supplementary Information
Schedule of Contributions - OPEB
Employer Reporting GASB 75
June 30, 2018
Last 10 Fiscal Years

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Actuarial determined contribution	\$ 938,626	<i>"Schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available"</i>								
Contributions in relating to the actuarially determined contribution	(504,405)									
Contribution deficiency (excess)	<u>\$ 434,221</u>									
Covered payroll	\$ 5,068,706									
Contributions as a percentage of covered payroll	9.95%									

Notes to Schedule

Valuation date:

Actuarially determined contribution was calculated as of July 1, 2016

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Individual Entry Age Normal
Asset valuation method	Market Value of Assets
Investment rate of return	2.75%, net of OPEB plan investment expense, including inflation
Single Equivalent Discount Rate	3.25%, net of OPEB plan investment expense, including inflation
Inflation	2.75%
Salary increases	3.00% annually
Pre-Retirement Mortality	RP-2000 Employees Mortality Table projected generationally with scale BB and a base year 2009 for males and females
Post-Retirement Mortality	RP-2000 Healthy Annuitant Mortality Table projected generationally with scale BB and a base year 2009 for males and females
Disabled Mortality	RP-2000 Healthy Annuitant Table projected generationally with scale BB and a base year 2012 for males and females

Change in Assumptions:

Discount Rate is 3.25%, previously 3.50%

See Notes to the Required Supplementary Information

Town of Pepperell, Massachusetts
Required Supplementary Information
Schedule of Contributions - OPEB
Plan Fiduciary Reporting - GASB 74
June 30, 2018
Last 10 Fiscal Years

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Actuarial determined contribution	\$ 964,169	\$ 938,626	<i>"Schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available"</i>							
Contributions in relating to the actuarially determined contribution	(320,828)	(504,405)								
Contribution deficiency (excess)	<u>\$ 643,341</u>	<u>\$ 434,221</u>								
Covered payroll	\$ 5,105,855	\$ 5,068,706								
Contributions as a percentage of covered payroll	6.28%	9.95%								

Notes to Schedule

Valuation date:	Actuarially determined contribution was calculated as of July 1, 2016
Methods and assumptions used to determine contribution rates:	
Actuarial cost method	Individual Entry Age Normal
Asset valuation method	Market Value of Assets as of the Reporting Date, June 30, 2018
Investment rate of return	2.75%, net of OPEB plan investment expense, including inflation
Single Equivalent Discount Rate	3.50%, net of OPEB plan investment expense, including inflation
Inflation	2.75% as of June 30, 2018 and for future periods
Salary increases	3.00% annually as of June 30, 2018 and for future periods
Pre-Retirement Mortality	RP-2000 Employees Mortality Table projected generationally with scale BB and a base year 2009 for males and females
Post-Retirement Mortality	RP-2000 Healthy Annuitant Mortality Table projected generationally with scale BB and a base year 2009 for males and females
Disabled Mortality	RP-2000 Healthy Annuitant Table projected generationally with scale BB and a base year 2012 for males and females
<i>Change in Assumptions:</i>	Discount Rate is 3.50%, previously 3.25%

See Notes to the Required Supplementary Information

Town of Pepperell, Massachusetts
 Required Supplementary Information
 Schedule of Investment Returns - OPEB
 Plan Fiduciary Reporting GASB 74
 June 30, 2018
 Last 10 Fiscal Years

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Annual money-weighted rate of return, net of investment expense	-0.13%	0.00%	<i>"Schedule is intended to show information for 10 years. Additional years' information will be displayed as it becomes available"</i>							

See Notes to the Required Supplementary Information

Town of Pepperell, Massachusetts
Notes to the Required Supplementary Information
June 30, 2018

I Budgetary Information

Budget requests are prepared by the various Town departments and submitted to the Selectmen and Finance Committee for review during January and February of each year. The Selectmen and Finance Committee have until the annual Town meeting is held, to make any changes to the departments' requests. After approval of the budget at the annual Town meeting, the tax recapitulation (recap) sheet is prepared. During this process the property tax rate is determined and the recap sheet is sent to the Department of Revenue for approval.

Encumbrance accounting is utilized when purchase orders, contracts or other commitments for purchases are recorded in order to reserve that portion of the applicable appropriations. Encumbrances still open at year end are reported as a reservation of fund balance. Encumbrances do not constitute expenditures or liabilities.

II Pension Plans

i. Plan Description

The Town provides pension benefits to eligible employees by contributing to the Middlesex County Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Middlesex County Retirement System. The System is administered by a five member board on behalf of all eligible current employees and retirees. The system provides retirement benefits, cost of living adjustments, disability benefits and death benefits.

The Town is a member of the Massachusetts Contributory Retirement System and is governed by Chapter 32 of the Massachusetts General Laws (MGL). The authority to establish and amend benefit provisions requires a statutory change to Chapter 32. The Middlesex County Retirement System issues a stand-alone financial report that is available to the public at <https://middlesexretirement.org/wp-content/uploads/2018/08/FINAL-MCRS-Audit-Report-of-Financial-Statements-12-31-2017.pdf> or by writing to the to the Middlesex County Retirement System, 25 Linnell Circle, P.O. Box 160, Billerica, Massachusetts 01865.

ii. Funding Plan

Active members of the Middlesex County Retirement System contribute either 5%, 7%, 8% or 9% of their gross regular compensation depending on the date upon which their membership began. An additional 2% is required from employees for earnings in excess of \$30,000. The Town is required to pay an actuarially determined rate. The contribution requirements of plan members are determined by M.G.L. Chapter 32. The Town's contribution requirement is established and may be amended by the Middlesex County Retirement System with the approval of the Public Employee Retirement Administration Commission.

iii. Change in Assumptions

The following assumption changes were reflected in the January 1, 2018 actuarial valuation:

- The mortality tables for healthy participants were changed from the RP-2000 Employee and Healthy Annuitant Mortality Tables projected generationally using Scale BB2D from 2009 to the RP-2014 Blue Collar Employee and Healthy Annuitant Mortality Tables projected generationally using Scale MP-2017.
- The mortality tables for disabled participants were changed from the RP-2000 Healthy Annuitant Mortality Table projected generationally using Scale BB2D from 2015 to the RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward 1 year projected generationally using Scale MP-2017.
- The long-term salary increase assumption was lowered by 0.25%, to 4.00% for Group 1 participants, 4.25% for Group 2 participants, and 4.50% for Group 4 participants.
- The investment rate of return assumption was reduced from 7.75% to 7.50%. The inflation rate was reduced to 3.25% from the previous rate of 3.50%.

Changes in Plan Provisions

There were not any changes in the Plan provisions.

iv. Schedule of Town's Proportionate Share of the Net Pension Liability - Middlesex County Retirement System

The schedule details the Town's percentage of the collective net pension liability, the proportionate amount of the collective net pension liability, the Town's , the Town's proportionate share of the collective net pension liability as a percentage of the Town's covered payroll and the fiduciary net position of the plan as a percentage of the total pension liability. As more information becomes available, this will be a ten year schedule.

v. Schedule of the Town's Contributions

The schedule details the Town's contractually required contributions, the contributions made by the Town, the deficiency/(excess) of contributions made by the Town, the Town's covered payroll and the Town's contributions as a percentage of covered payroll. As more information becomes available, this will be a ten year schedule.

III. Other Postemployment Benefits (OPEB) Disclosures

The Governmental Accounting Standards Board (GASB) issued Statement #74 *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (which became effective for the June 30, 2017 reporting period) and Statement #75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (effective for the June 30, 2018 reporting period). GASB Statements #74 and #75 relate to reporting requirements of the Town's OPEB Trust fund and the Town's OPEB liability. The net other post-employment benefits **liability** reported in the Town's statement of net position under the new standards differs from the net other post-employment benefits **obligation** amount previously reported (in accordance with the prior standards guided by GASB Statement #45 *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*). Under GASB Statement #45, the reporting of the Town's net other post-employment benefits liability was "phased in" over a thirty-year period. The new standards eliminate the thirty-year phase in period and require reporting the entire other post-employment benefits liability.

General Information About the Plan

Plan Description.

Plan Administration: The Town administers all activity related to the other post-employment benefits plan - a single employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB) for all eligible employees of the Town. Management of the plan is vested in the Town. The Town's Board of Selectmen has the authority to establish and amend benefit terms.

Benefits Provided: The Town provides retired employees and their spouses and dependents with payments for a portion of their health insurance premiums. Benefits are provided through a third party insurer.

Contributions. The Town pays 70% of the premiums for health insurance for the retirees. Benefits paid by the Town are on a pay-as-you-go basis. The contribution requirements of plan members and the Town may be amended from time to time.

iii. Schedule of Net OPEB Liability and Related Ratios

The schedule provides information about the changes in the OPEB liability and the changes in the fiduciary net position of the plan. The schedule, also, provides the plan fiduciary net position as a percentage of the total OPEB liability, the covered payroll and the Town's net OPEB liability as a percentage of covered payroll.

iv. The Schedule of Contributions - Other Post Employment Benefits

The schedule details the Town's actuarially required contributions, the contributions made by the Town, the deficiency/(excess) of contributions made by the Town, the Town's covered payroll and the Town's contributions as a percentage of covered payroll.

v. The Schedule of Investment Rate of Returns - Other Post Employment Benefits

The schedule details the Town's annual money weighted rate of return, net of investment expense.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT
AUDITING STANDARDS*

Board of Selectmen
Town of Pepperell
1 Main Street
Pepperell, MA 01463

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of Town of Pepperell, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of Pepperell's basic financial statements, and have issued our report thereon dated December 8, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Pepperell's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Pepperell's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Pepperell's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Pepperell's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts.

However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Giusti, Hingston and Company

Giusti, Hingston and Company
Certified Public Accountants
Georgetown, Massachusetts
December 8, 2018